

# Regional District of Bulkley Nechako

Industrial Land Use Inventory Study: Electoral District D

January 31, 2010



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#### 1 Introduction

In 2007-2008, staff of the Regional District of Bulkley-Nechako (RDBN) undertook the preparation of a report entitled "Regional District of Bulkley-Nechako Electoral Area B Industrial Land Use Inventory Study". Largely developed using internal staffing resources under the leadership of Planning Director Jason Llewellyn, the report was extremely well-received, and was seen as a model for the completion of similar reports covering the RDBN's other six Electoral Areas. The full collection of seven reports will be used for the following purposes:

- As a resource for planning and decision making regarding industrial land use policies and regulations
- As an identification of assets and opportunities for incorporation in economic development and marketing initiatives
- As a resource for developers, investors and the real estate industry to assist in the identification of current industrial land development opportunities
- As a resource for the identification of Crown Lands needed for economic development and economic diversification efforts
- As a resource to demonstrate to the Agricultural Land Commission the community needs for the release of certain lands for industrial uses.

In late 2008, Millier Dickinson Blais, a national economic development consulting firm, was retained to prepare the six additional Electoral Area inventories/studies, using the earlier industrial land inventory study for Electoral Area B as a model. To this end, the primary intent of these inventories is to:

- Identify the existing industrial land base in the study area(s)
- Identify the present and future industrial land use needs in the study area(s)
- Evaluate the adequacy of the existing and potential industrial land base to meet future demand
- Provide a detailed parcel based inventory of industrial lands that are, or may be, potentially suitable for industrial development.

This present document is a draft of a report designed to clearly present the information, results and recommendations resulting from the Scope of Work for Electoral Area D.

#### 1.1 Report Structure

This report is organized into 11 sections:

- Sections 1 and 2 present the purpose, methodology and limitations of the study in Electoral Area D
- Section 3 discusses the existing regulatory and planning infrastructure that exists regarding industrial land development in Electoral Area D

- Section 4 presents data on existing developed and vacant industrial lands in Electoral Area D
- Section 5 provides an overview of issues relating to future industrial land use needs in Electoral Area D
- Section 6 provides data and information relating to infrastructure and servicing of industrial lands within Electoral Area D
- Section 7 discusses potential future industrial land requirements in Electoral Area D
- Section 8 contains a parcel-based inventory and description of lands that are, or may be, potentially suitable for future industrial development within Electoral Area D
- Section 9 includes a summary of the study findings for Electoral Area D
- Appendices A and B contain detailed maps and site formation regarding the actual existing and potential parcels of industrial land in Electoral Area D

## 2 Methodology

## 2.1 Geographic Study Area

The study area includes all of Electoral Area D of the Regional District of Bulkley-Nechako. This area of the RDBN includes the Village of Fraser Lake. Industrial Lands within the boundaries of this local municipality are not included in the present inventory, though those in close proximity to the Village are.

Statistics Canada data from the 2006 Census shows that rural areas of Electoral Area D have a population of 1,665 persons. This is a decrease from the 2001 Census figure of 1,715 persons, meaning the population has declined by 50 people or 2.9%. Data from the 2006 Census also shows that Fraser Lake has a population of 1,113 persons (a decline of 155 people or 12.2% over 2001). The area as a whole thus has a population of 2,778 persons, which represents a decrease of 205 people or 6.9% since 2001.

#### 2.2 Definitions

The following definitions are used in this report:

**Developed Industrial Land** means land that is wholly or partially utilized for industrial purposes. A portion of a developed property that has significant remaining potential or capacity for further industrial development may be considered Vacant Industrial land (defined below).

**Existing Industrial Land** means land designated by a local government official community plan or zoning bylaw for industrial use, or land currently being used for industrial purposes.

**Industrial Use** means any of the uses permitted under M1 Light industrial Zoning, M2 Heavy Industrial Zoning or M3 Agricultural Industrial Zoning.

**Potential Industrial Land** means land that is not designated for industrial uses by an official community plan or zoning bylaw, but which may hold some potential for an appropriate Industrial Use from an infrastructure and/or land use planning perspective, whether at present or in the future.

**Vacant Industrial Land** means land designated by a local government official community plan or zoning bylaw for Industrial Use but not yet developed for Industrial Use. This includes properties that are designated industrial, but are currently zoned and/or developed for uses not permitted in the industrial designation (e.g. residential, agricultural).

## 2.3 Methodology

This study was prepared using the following steps and process:

#### **Step 1) Review of Literature**

A literature review of relevant reports, studies, strategies and other documentation regarding industrial development, economic development, and the regional economy was undertaken.

with a particular focus on understanding local official plans and local economic development objectives.

#### Step 2) Zoning and Land Use Designation Mapping Data

In conjunction with L&M Engineering of Prince George, the project team reviewed Official Community Plan (OCP) land use designations, zoning, and other geography-based data for lands within the region, and a series of maps were produced. An analysis of data was undertaken to estimate the amount of existing industrial land, developed industrial land, and vacant industrial land. Site visits were undertaken to each of the identified Industrial Use sites, or where the land use status of a property was uncertain.

All lands zoned for Industrial Use and all known lands without industrial zoning that contain an Industrial Use were identified as Existing Industrial Lands. Existing Industrial Lands were then reviewed to identify which parcels were developed and which were vacant. This review was based in part on Regional District staff knowledge of each parcel and in part through site visits carried out by members of the project team. An analysis of the Market Readiness of each Vacant Industrial Lands was then undertaken based on site visits.

#### Step 3) Identification of Industrial Trends and Future Development

An identification of the general economic and industrial trends occurring in the region was undertaken through a literature review and consultation with local stakeholders and experts. This review was undertaken to provide a basis for estimating the areas of future industrial growth in the area, and the associated industrial lands needs.

#### Step 4) Identification of Infrastructure Distribution Expansion Options

Research was undertaken to determine the location of various infrastructure located within the study area. This includes power, rail access, telecommunications, and roads. The costs and process to expand and/or install various types of infrastructure and utilities were also investigated.

Research for this section was conducted through interviews with a variety of industry representatives including (but not limited to) the following public and private organizations:

- BC Hydro
- CN Rail
- Pacific Natural Gas
- Telus
- Navigata Communications

#### **Step 5) Identification of Future Land Use Needs**

An identification of the general amount of future industrial lands needed in the region was undertaken through a literature review and extensive consultation with local stakeholders, and industry experts. This review focused on confirming the industry types considered likely to locate in the area and the industry types being targeted by local economic development

initiatives. Once the industry types were identified, research was undertaken to identify the service and location needs for the industry type.

#### Step 6) Creation of a Detailed Parcel Based Inventory

The maps created under Step 1 were reviewed by the project team, in consideration of the information identified in Steps 3 and 4, to identify areas and/or parcels of land that may be suitable for future Industrial Use. The potential impact of the Industrial Use of the lands was then considered. Each parcel identified as Vacant Industrial Land or Potential Industrial Land was added to the Industrial Lands Inventory and evaluated for services available, location attributes, challenges, and opportunities.

#### Step 7) Review of Research Results

This study included a consultative process regarding the study purpose, existing industrial land supply, future industrial land needs, and the review of the inventory at the parcel level. Numerous conversations were held with local municipalities, economic development organizations and other interested parties. A complete list will be included in the final version of this report.

#### 2.4 Limitations

The scope of the work undertaken in this study includes the compilation and identification of existing information from reports and studies and from local community and expert knowledge. The study did not include significant primary research beyond consultation with stakeholders and experts. In particular, the estimated land needs identified in Step 4 are intended to be general in nature, and are not based on any scientific or statistical analysis.

Information on all potential development constraints was not readily available. There are various factors that can affect the development capacity of industrial lands. These factors include:

- Environmental constraints
  - Stream and water body setbacks
  - Environmentally sensitive areas
  - Contaminated sites
- Natural hazard constraints
  - Steep slopes
  - Areas prone to flooding
  - Loss of developable area due to the requirement to provide mitigation measures for flooding and other natural hazards
- The rezoning of designated industrial land for other uses, such as housing, farming, etc.
- Inclusion of non-industrial uses as permitted uses in industrial zones (e.g. large format retail and free standing offices) which reduces the supply of land for industrial uses

The evaluation of potential land use impacts undertaken in Step 5 was a subjective process and did not include a complete review with all relevant information. In particular it is noted that this

review did not include consultation with the general public, although consultations that took place during the development of the recent RDBN Economic Development Action Plan were considered and reviewed. Lands identified as Potential Industrial Lands may be found, upon further review, to be unsuitable for a particular, or any, industrial use. The necessary public input is incorporated into the rezoning process for any Potential Industrial Lands. The public will also have an opportunity to provide input at during future OCP review processes.

## 3 Land Use Planning and Industrial Development

## 3.1 RDBN Industrial Land Use Planning

#### 3.1.1 Endako, Fraser Lake, Fort Fraser Rural Official Community Plan

Section 2 of the Endako, Fraser Lake, Fort Fraser Rural Official Community Plan, Bylaw No. 1487, 2008 lists the broad vision and goals for the rural areas of Electoral Area D. The plan pursues the following goals, which have relevance to rural industrial development:

- 2.2.1 Land use patterns and economic activities which do not compromise the rural character of the Plan area.
- 2.2.2 Land use patterns that maintain the rural character of the Plan area and that reflect a diversity of lifestyles, and economic and recreational activities.
- 2.2.3 Recognition of the unique natural characteristics of the Plan area and their protection from incompatible forms of development.
- 2.2.5 Protection and preservation of farm land and soil having agricultural capability, and the appropriate utilization of that land for agricultural purposes.
- 2.2.7 Appropriate and orderly rural growth with urban type development directed to the municipality of Fraser Lake and the town site of Fort Fraser.
- 2.2.8 Provision of opportunities for economic development and diversity.

In addition, Sections 2.3, 2.4, 2.5, and 2.6 build on these goals and provide additional goals regarding the smaller communities within the Electoral Area. The following goals have relevance in an industrial development context:

- 2.3.1 Endako Goals
- (3) To limit the amount of future industrial uses within the townsite.
- 2.4.1 Fort Fraser Goals
- (3) To provide appropriate opportunities for local shopping, employment, institutional and recreation opportunities within their community.
- 2.5.1 Fraser lake Rural Goals
- (1) To protect the rural character of the area and associated quality of life.
- (2) To grow and develop in a manner that is responsible to the area's unique and valued natural attributes.
- 2.6.1 Glenannan/East Francois Lake

- (1) To protect the rural character of the area and associated quality of life.
- (2) To grow and develop in a manner that is responsible to the area's unique and valued natural attributes.

Section 3.3 lists the Plan's objectives and policies with regards to industrial development. Industrial development has been limited in the rural areas of Electoral Area D, in an attempt to focus such development to the Municipality of Fraser Lake, and the Endako and Fort Fraser town sites. Within the rural area, light industrial activities are permitted within lands designated Industrial (I), but other sites may be considered for industrial use subject to the industrial objectives and policies in section 3.3 of the Plan.

#### 3.3.1 Objectives

- (1) To provide opportunities for limited light industrial uses in suitable locations
- (2) To provide opportunities for industrial activities along the Highway 16 corridor
- (3) To accommodate primary resource extraction and primary processing, as well as value added industry
- (4) To support industrial uses that will not have any significant negative impact on the natural environment

#### 3.3.2 Policies

- (1) New light industrial uses will be encouraged to develop within the Boundaries of the Village of Fraser lake, and the Endako and Fort Fraser town sites
- (2) The Regional Board may consider designating additional areas for industrial uses subject to the following criteria:
  - (a) all existing industrial land is developed or it is demonstrated that the designated industrial areas are unsuitable for the proposed land use;
  - (b) the proposed industrial development will not create an amount of traffic, noise, or other impact that will adversely affect the rural character of the area:
  - (c) the proposed industrial development will be developed in a manner that has minimal negative impacts on the environment;
  - (d) negative impacts on neighbouring land uses or property owners will be minimized; and,
  - (e) the proposed industrial use has the support of the Agricultural Land Commission if the land is within the Agricultural Land Reserve (ALR).
- (4) The Regional Board may consider designating limited highway industrial developments along the highway corridor in the Fort Fraser and Endako town

sites and around the Village of Fraser Lake, in close consultation with the municipality.

Section 5.2 states the requirements for the issuance of temporary commercial or industrial permits.

- (1) Temporary commercial or industrial permits may be issued, pursuant to Section 921 of the Local Government Act, throughout the plan area where:
  - (a) The proposed temporary use will not create an amount of traffic that will adversely affect the natural environment, or rural character of the area;
  - (b) The environment would not be negatively affected by the proposed temporary use:
  - (c) The proposed temporary use will not have adverse affects on neighbouring land uses or property owners;
  - (d) The proposed temporary use does not require a significant amount of capital investment in a particular location; and,
  - (e) The proposed temporary use has the support of the Agricultural Land Commission if the land is within the Agricultural Land Reserve (ALR).

### 3.1.2 Regional District of Bulkley-Nechako Zoning Bylaw

The Regional District of Bulkley-Nechako Zoning Bylaw no. 700, 1993 contains three industrial zones:

#### 20.0 Light Industrial Zone (M1)

20.01 Permitted uses

(1)

- a) light manufacturing including the construction, assembly, and repair of wood and fibreglass products, signs, boats and ceramic products;
- b) warehousing including cold storage plants, frozen food lockers and feed and seed storage and distribution;
- food products manufacturing, processing and packaging excluding processing and packaging of fish and including only pre-dressed and government inspected meats and eviscerated poultry;
- d) building supplies and lumber yard;
- e) automotive repair garage including auto body work and painting, muffler shops, transmission shops, tire sales and service, carwashes and excluding the wrecking, salvage and storage of automobiles;
- f) commercial workshop including machine shop, welding shop, private or government garage and workshop;

- g) storage compounds; and,
- h) retail sales of petroleum products.

#### 21.0 Heavy Industrial Zone (M2)

#### 21.01 Permitted uses

(1)

- a) wood products manufacture and processing including sawmill, shake mill, planner mill, pulp mill, log storage yard, lumber remanufacturing plant, plywood plant, particle board plant, and hardboard plant;
- b) public utility uses;
- c) wrecking, salvage and storage of automobiles;
- d) concrete, asphalt and rock crushing plant; and,
- e) waste disposal site.

#### 22.0 Agricultural Industrial Zone (M3)

#### 22.01 Permitted uses

(1)

- a) the processing, storage, wholesaling and retailing of agricultural products;
- b) livestock auction;
- c) farm implement repair and sales; and,
- d) growth and sale of nursery products, commercial crops and garden supplies.

The Regional District of Bulkley-Nechako Zoning Bylaw No. 700, 1993 also contains four zones that allow industrial activity associated with agriculture and resource extraction.

#### 12.2 Small Holdings (Industrial Shop) Zone (H1 B)

#### 12.2.01 Permitted uses

- a) single family dwelling;
- b) two family dwelling;
- c) agriculture;
- d) horticulture, nursery, greenhouse;
- e) silviculture;
- f) kennel and veterinary clinic;
- g) commercial workshop including machine shop, welding shop, private or government garage and workshop;
- h) home occupation; and,
- i) buildings and structures accessory to the permitted principal uses.

#### 13.0 Large Holdings Zone (H2)

#### 13.01 Permitted uses

- a) agriculture;
- b) intensive agriculture;
- c) horticulture, nursery, greenhouse;
- d) single family dwelling;
- e) two family dwelling;
- f) logging and silviculture;
- g) portable sawmill and lumber kiln;
- h) mineral, placer, coal, and aggregate exploration, extraction and processing;
- i) waste disposal site;
- i) outdoor recreation facilities
- k) kennel and veterinary clinic;
- I) primitive campsite;
- m) guest ranch;
- n) rural retreat;
- o) peat extraction;
- p) home occupation; and,
- g) buildings and structures accessory to the permitted use.

## 14.0 Agricultural Zone (Ag1)

#### 14.01 Permitted uses

- a) agriculture;
- b) intensive agriculture;
- c) horticulture, nursery, greenhouse;
- d) single family dwelling;
- e) two family dwelling on parcels not within the Agricultural Land Reserve;
- f) logging and silviculture;
- g) portable sawmill and lumber kiln;
- h) mineral, placer, coal and aggregate exploration, extraction and processing;
- i) waste disposal site;
- j) kennel and veterinary clinic;
- k) outdoor recreation facilities;
- I) primitive campsite;
- m) guest ranch;
- n) rural retreat;
- o) peat extraction;
- unpaved airstrips and helipads for the use of aircraft flying non-scheduled flights;

- g) home occupation; and,
- r) buildings and structures accessory to the permitted principal uses.

### 15.0 Rural Resource Zone (RR1)

#### 15.01 Permitted uses

(1)

- a) agriculture;
- b) intensive agriculture;
- c) horticulture, nursery, greenhouse;
- d) single family dwelling;
- e) two family dwelling;
- f) seasonal dwelling;
- g) logging and silviculture;
- h) portable sawmill and lumber kiln;
- i) mineral, placer, coal and aggregate exploration, extraction and processing;
- j) waste disposal site;
- k) outdoor recreation facilities;
- primitive campsite;
- m) guest ranch;
- n) rural retreat;
- o) peat extraction;
- p) unpaved airstrips and helipads for use of aircraft flying non-scheduled flights;
- q) home occupation;
- r) kennel and veterinary clinic; and,
- s) buildings and structures accessory to the permitted uses.

The rural lands zoned M1 and M2 are identified further in Appendix A and discussed in Section 4 of the report.

## 3.2 Municipal Industrial land Use Planning

#### 3.2.1 Fraser Lake Official Community Plan

The Village of Fraser Lake Official Community Plan, Bylaw No. 682, 2008 came into effect in November 2008 to replace the OCP adopted in 1998. Section 8.0 of the plan includes the specific policies and objectives regarding lands designated Light Industrial and Heavy Industrial. Generally speaking, lands designated 'Light Industrial' are located around Highway 16, west of Tunasca Crescent and in the southern portion of the municipality, east of Chowsunket Street. The plan includes the following broad objectives regarding industrial development:

8.2.1 Encourage diversity in the economy of Fraser Lake by actively pursuing the growth of industrial businesses.

- 8.2.2 Direct industrial development to locations where they will not pose any negative impacts on non-industrial uses.
- 8.2.3 Encourage good environmental practices and reclamation projects that are satisfactorily designed and implemented in order to protect the public interest.

Section 8.3 contains specific policies regarding existing and future 'Heavy Industrial' uses.

- 8.3.1 Direct heavy industrial uses to Lot 7766, Range 05, Coast Range 5 land District; Lot 7774, Range 05, Coast Range 5 Land District, except Plan 1152; (Endako Mines and Fraser Lake Sawmills).
- 8.3.2 Direct future heavy industrial uses away from established residential and commercial areas.
- 8.3.3 Support and encourage expansion of the forest and mining industry in the region and in particular within the Village boundaries, in recognition of the importance of this sector to the economic stability of the community.

Section 8.4 contains specific policies regarding existing and future 'Light Industrial' uses.

- 8.4.1 Direct light industrial uses to those areas designated Light Industrial on Schedule B, the land use map.
- 8.4.2 Promote adequate screening and buffering of industrial areas from adjacent residential parcels, adjacent commercial parcels and adjacent parcels within the Agricultural Land Reserve properties.
- 8.4.3 Gravel deposits have been identified in the Mouse Mountain area and are identified on the Land Use Map.

#### 3.2.2 Fraser Lake Zoning Bylaw

The Village of Fraser Lake Zoning Bylaw No. 683, 2008 contains three industrial zoning classifications.

#### M1 Zone - Light Industrial

- 10.1 Permitted Uses
  - 1. Animal hospital;
  - 2. Automobile sales and rental;
  - 3. Automobile repair shop;
  - 4. Boarding of animals;
  - 5. Building supply establishment;
  - 6. Bulk petroleum products sales;
  - 7. Cartage, delivery or express facilities;
  - 8. Car wash;
  - 9. Contractor services;

- 10. Greenhouse:
- 11. Heavy equipment, machinery and farm implements sales and repair;
- 12. Junk shop;
- 13. Light manufacturing;
- 14. Nursery;
- 15. Public works yard;
- 16. Recreation vehicle sales and rentals;
- 17. Storage yard;
- 18. Tools and small equipment sales, rental and repair;
- 19. Truck and truck-tractor sale or rental parcel;
- 20. Veterinary clinic;
- 21. Warehousing and mini storage, cold storage;
- 22. Welding, machine, or blacksmith shop;
- 23. Wholesale establishment, packing and crating; and,
- 24. Accessory use.

#### **M2 Zone – General Industrial**

#### 11.1 Permitted Uses

- 1. All uses permitted in M1 zone;
- 2. All manufacturing processing, finishing and packaging;
- 3. Junk yard;
- 4. Sawmills:
- 5. Wrecking yard; and,
- 6. Accessory use.

In addition, policies 10.5 and 11.2 contain the same "General Condition of Use" for both the M1 and M2 zones:

Nothing shall be done which is or will become an annoyance or nuisance in the surrounding areas by reason of unsightliness, the emission of odours, liquid effluents, dust, fumes, smoke, vibration, noise or glare.

#### **M3 Zone – Mining Operations**

#### 12.1 Permitted Uses

- 1. Mining and processing operations;
- 2. Storage of explosives and related material; and
- 3. Accessory use.

## 4 Existing Industrial Land Supply

## 4.1 Existing Industrial Land

Existing industrial land includes both developed and vacant industrial lands. For the purpose of this study the definitions for existing, developed, and vacant industrial lands are as follows:

**Existing Industrial Land** means land designated by a local government Official Community Plan or zoning bylaw, or land currently being used for industrial use.

**Developed Industrial Land** means land that is wholly or partially utilized for industrial uses. A portion of a developed property that has significant remaining capacity for further industrial development may be considered Vacant Industrial Land.

**Vacant Industrial Land** means land designated by a local government Official Community Plan or zoning bylaw for Industrial Use but not yet developed for Industrial Use. This includes properties that are designated industrial, but are currently zoned and/or developed for uses not permitted in the industrial designation (e.g. residential, agriculture).

It is noted that the determination of the vacant status of lands was a particularly subjective exercise. Lands that were in use for purposes of equipment storage, or contained buildings at or near the end of their economic life, or otherwise significantly underutilized were considered to be vacant.

Details of existing industrial lands are shown in Appendix A, which includes lands that are in the Regional District but fall outside of the municipal boundaries.

The land area in hectares of Existing Industrial Lands, Vacant and Developed Industrial Lands, and Usable Vacant Industrial Lands are shown in Table 1. The data is broken down by page as shown in Appendix A.

#### 4.2 Usable Vacant Industrial Lands

An evaluation of each piece of vacant industrial land was undertaken to identify the approximate area of land that is practically available for future industrial development. For example, areas than cannot be developed because they are wetlands or steeply sloped were excluded from the calculation of useable vacant industrial lands as shown in Table 4.2.

There is a total of 113.489 hectares of Industrial Land in the study area. Only a small percentage (less than 2%) of this is developed. Approximately 112.166 hectares, or 98%, of the industrial land in Area D is vacant or underutilised. Of this approximately 75.637 hectares, or 67.4% of all vacant land is usable. There are two areas where most of this is concentrated, the rail lines in Endako and Fort Fraser. The Endako lands are approximately 62.848 hectares of heavy industrial zoned land falling south of the rail lines in Endako, with a visual inspection (during winter) suggesting that all of this is suitable for development. There is also approximately 28.805 hectares of heavy industrial zones land surrounding the rail line in Fort Fraser, though only an estimated 10.767 hectares are suitable for development. There is also

an 18.211 hectare heavy industrial zones site west of Fort Fraser close to the rail lines but the site was inaccessible and it was not possible to determine its suitability for development. With suitable infrastructure this site could also offer additional heavy industrial zoned land for development.

**Table 4.2 Existing Rural Industrial Land Area in Hectares** 

Мар		Site Size		Industri	al Lands	
#	Zoning	(ha)	Total (ha)	Developed (ha)	Vacant (ha)	Usable Vacant (ha)
1	M2	205.297	62.848	0.000	62.848	62.848
2	M2	18.211	18.211	0.000	18.211	0.000
3	M2	28.805	29.084	0.000	29.084	10.767
4	M1	1.323	1.323	1.323	0.000	0.000
5	M1	2.023	2.023	0.000	2.023	2.023
Total		255.659	113.489	1.323	112.166	75.637

The market readiness of the Usable Vacant Industrial Land is not addressed in this Section. Section 8 of this study will identify, on a site and property specific basis, potential future industrial lands, in more detail. The lands discussed in Section 8 will include the Usable Vacant Industrial Lands identified in this Section.

## 5 Industrial Trends and Opportunities

## **5.1 Economic Base Analysis**

Since assuming an active role in economic development, local government has aimed at creating more jobs, expanding the tax base and diversifying the economic base. Economic base analysis uncovers the strengths and weakness of the economic landscape, thereby allowing the opportunity for a community to seize opportunities and mitigate weaknesses. It is anticipated that this study will be used as an economic development tool for industrial development and serve as a baseline for future comparisons of economic statistics over time. The sections below provide details on the Electoral Areas in the Regional District of Bulkley-Nechako.

#### 5.1.1 Population

Population changes can facilitate or challenge economic development within a particular locale. A steady rise in population can expand the tax base and provide opportunities to expand business and infrastructure services. In some communities the type of population expansion can reveal some interesting facts about business trends within the community, or emerging opportunities.

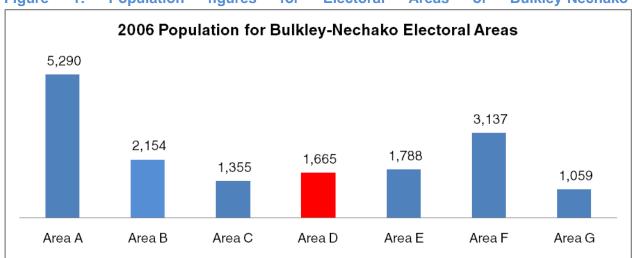


Figure 1: Population figures for Electoral Areas of Bulkley-Nechako

Source: Statistics Canada, 2006

The population figures show that Electoral Areas A and F are the most populated areas within the Regional District of Bulkley-Nechako, with Electoral Area D accounting for just 4.4% of the total population of the Bulkley-Nechako census district.

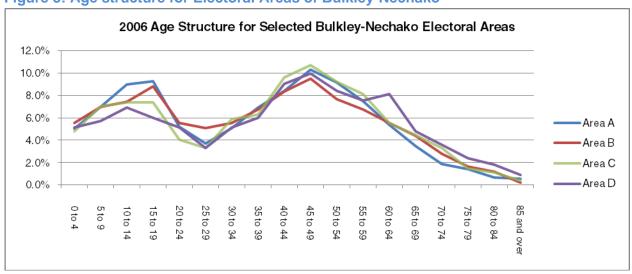
The population change shows that Electoral Area C experienced the greatest decline in population between 2001 and 2006, while Electoral Area E was the only area to exhibit positive growth. During the same period, the Regional District's overall decline in population was 6.4%, with an average decrease of 6.3% in the seven Electoral Areas. Of those Electoral Areas that experienced a decline in population from 2001 to 2006, the decline in Area D was the most moderate, well below the decline in the RDBN and the average decline of the Electoral Areas.

Figure 2: Population change for Electoral Areas of Bulkley-Nechako

2001 to 2006 Population Change					
Electoral Area A	-7.1				
Electoral Area B	-5.4				
Electoral Area C	-19.7				
Electoral Area D	-2.9				
Electoral Area E	2.2				
Electoral Area F	-7.3				
Electoral Area G	-3.6				

The age structure of a population can reveal certain dynamics over a period of time including advantages or disadvantages a particular location has. The composition of workforce groups such as the feeder cohort (i.e. those within range of joining the labour force), working cohort (i.e. those are active within the workforce) and mature/retired cohort (i.e. those out of the workforce) can determine the type of advantages a community has.

Figure 3: Age structure for Electoral Areas of Bulkley-Nechako



Source: Statistics Canada, 2006

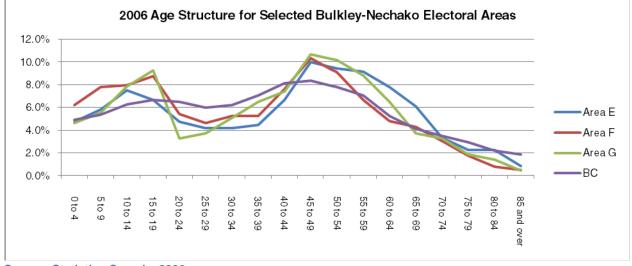


Figure 4: Age structure for Electoral Areas of Bulkley-Nechako

Most of the Electoral Areas have a similar pattern in terms of age distribution, much less consistent across the age groups than the province as a whole. Generally speaking, the Electoral Areas have moderately sized youth populations, with a large gap in the 20-39 year old age cohorts, and larger middle-aged populations. However, there are some marked differences that may likely create advantages or limitations for certain districts.

Electoral Area D had the highest proportion of population in the 60-64 year old range, a population segment that was either retired, or very close to retirement at the time of the census. Combining this with generally lower proportions of the population within the younger age segments (24 years and younger), Electoral Area D exhibited the second highest median age for all Electoral Areas (44.0 years). This was higher than the median ages for both the RDBN (37.4 years) and the Province (40.8 years).

#### 5.1.2 Labour force by industry

The size and growth rate of an industry can reveal the ability of the community to create jobs for people that participate within the economy and the potential for growth given the nature of economic opportunities that are created within the locale.

2006 Labour Force for Bulkley-Nechako by Electoral Area

3,160

1,220

730

860

1,005

Area A Area B Area C Area D Area E Area F Area G

Figure 5: Labour force size for Electoral Areas of Bulkley-Nechako

The graphs generally show a similar type of pattern seen in the population charts with Electoral Areas A and F comprising the largest portions of the Bulkley-Nechako labour force relative to the other Electoral Areas in the comparison. Electoral Area D accounted for just 4.3% of the total labour force in the Regional District.

Also important is the structure of an industry which can determine if a community's economy is based on a single industry or diversified in its sectors. One obvious advantage of a diversified economy in comparison to a single industry based economy is the ability to create opportunities for convergence between sectors and weather downturns that may occur in any particular sector. The result is economic flexibility and resiliency.

Figure 6: Labour force by industry for Electoral Areas of Bulkley-Nechako

Labour Force by Industry 2006	Elect Area A	Elect Area B	Elect Area C	Elect Area D	Elect Area E	Elect Area F	Elect Area G
Total employed in industry	3,160	1,220	725	860	1,005	1,775	595
11 - Agriculture, Forestry, Fishing and Hunting	520	225	195	205	295	495	140
21 - Mining and Oil and Gas Extraction	145	15	0	75	15	10	65
22 - Utilities	0	10	0	0	0	10	0
23 - Construction	255	65	30	40	65	85	40
31-33 - Manufacturing	290	205	180	190	95	325	115
41 - Wholesale Trade	55	10	15	0	20	40	0
44-45 - Retail Trade	290	75	20	50	90	140	40

48-49 - Transportation and Warehousing	150	80	45	40	65	80	60
51 - Information and Cultural Industries	25	0	0	0	0	25	0
52 - Finance and Insurance	50	15	10	0	10	30	0
53 - Real Estate and Rental and Leasing	50	10	10	25	15	0	0
54 - Professional, Scientific and Technical Services	160	20	15	10	25	40	0
55 - Management of Companies and Enterprises	10	0	0	0	0	0	0
56 - Administrative and Support, Waste Management and Remediation Services	45	20	10	15	0	30	15
61 - Educational Services	220	185	90	55	90	100	40
62 - Health Care and Social Assistance	300	75	30	35	80	115	30
71 - Arts, Entertainment and Recreation	75	0	15	15	0	0	0
72 - Accommodation and Food Services	220	80	0	40	35	120	15
81 - Other Services (except Public Administration)	155	50	10	20	45	60	20
91 - Public Administration	145	85	55	40	35	65	0

Source: Statistics Canada, 2006

2006 Labour force by Industry for Electoral Areas A-D 5% 10% 15% 20% 25% 30% 11 - Agriculture, Forestry, Fishing and Hunting 21 - Mining and Oil and Gas Extraction 22 - Utilities 23 - Construction 31-33 - Manufacturing 41 - Wholesale Trade 44-45 - Retail Trade 48-49 - Transportation and Warehousing ■ Area A 51 - Information and Cultural Industries ■ Area B 52 - Finance and Insurance Area C 53 - Real Estate and Rental and Leasing ■ Area D 54 - Professional, Scientific and Technical Services 55 - Management of Companies and Enterprises 56 - Administrative and Support, Waste.. 61 - Educational Services 62 - Health Care and Social Assistance 71 - Arts, Entertainment and Recreation 72 - Accommodation and Food Services 81 - Other Services (except Public Administration) 91 - Public Administration

Figure 7: Labour force by industry for Electoral Areas A-D of Bulkley-Nechako

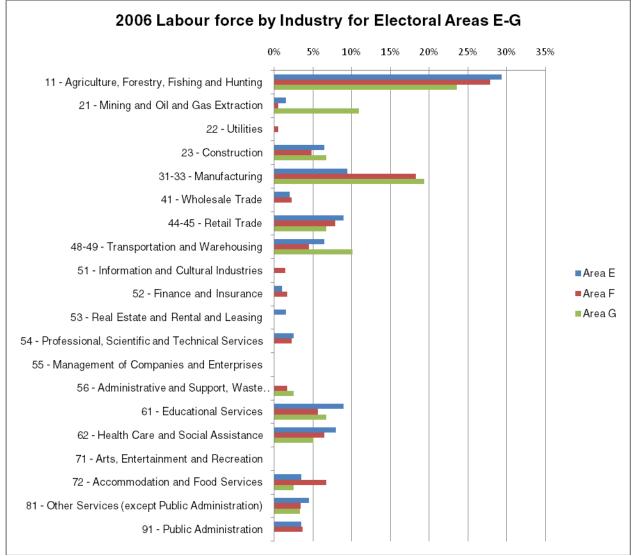


Figure 8: Labour force by industry for Electoral Areas E-G of Bulkley-Nechako

The charts show that Electoral Areas are generally concentrated in sectors such as Agriculture, Forestry, Fishing and Hunting and Manufacturing. Reflecting this, the labour force in Electoral Area D is concentrated in the Agriculture, Forestry, Fishing and Hunting and the Manufacturing sectors as well. In the case of Manufacturing, the Electoral Area has the second highest proportion of labour force concentration in the entire Regional District, behind only Electoral Area C.

#### 5.1.3 Occupations

Labour force by occupation is another way of looking at employment in communities. This perspective shows occupations that could be beneficial to economic development efforts. What is important to note is that some occupations have the advantage of flexibility in terms of transferring skills across different industries and this is a unique aspect that makes a community's economy more robust in difficult economic times. Concentrations in occupations

where wages are high also provide revenue opportunities for a community and provide the means to formulate strategies that anchor professionals to a community.

Figure 9: Labour force by occupation for Electoral Areas of Bulkley-Nechako

Labour Force by Occupation 2006	Elect Area A	Elect Area B	Elect Area C	Elect Area D	Elect Area E	Elect Area F	Elect Area G
All occupations	3,160	1,220	730	860	1,005	1,780	595
A Management occupations	245	75	55	30	70	95	40
B Business, finance and administrative occupations	380	110	75	80	120	160	65
C Natural and applied sciences and related occupations	245	100	100	0	35	40	10
D Health occupations	180	30	25	0	50	85	20
E Occupations in social science, education, government service and religion	230	120	65	30	90	90	10
F Occupations in art, culture, recreation and sport	60	15	25	10	0	20	10
G Sales and service occupations	605	225	70	150	140	305	100
H Trades, transport and equipment operators and related occupations	645	255	150	240	190	435	230
I Occupations unique to primary industry	430	160	90	215	240	415	45
J Occupations unique to processing, manufacturing and utilities	140	130	75	85	70	125	70

Source: Statistics Canada, 2006

2006 Labour force by Occupation for Electoral Areas A-D 0% 5% 10% **1**5% 20% 25% 30% A Management occupations B Business, finance and administrative occupations C Natural and applied sciences and related occupations D Health occupations Area A E Occupations in social science, education, government service and religion ■ Area B Area C F Occupations in art, culture, recreation and sport ■ Area D G Sales and service occupations H Trades, transport and equipment operators and related occupations

Figure 10: Labour force by occupation for Electoral Areas A-D of Bulkley-Nechako

Source: Statistics Canada, 2006

I Occupations unique to primary industry

J Occupations unique to processing, manufacturing and utilities

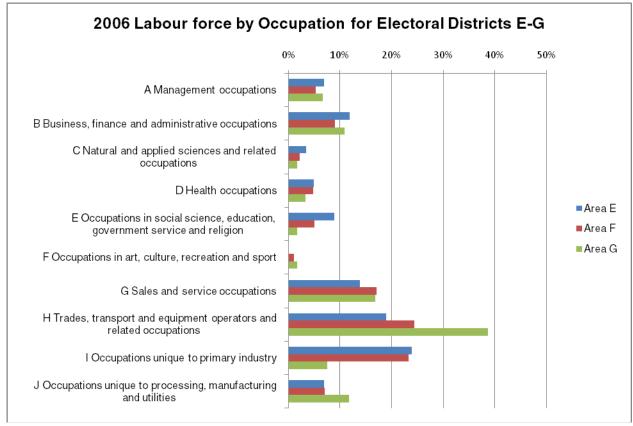


Figure 11: Labour force by occupation for Electoral Areas E-G of Bulkley-Nechako

Occupations among the Electoral Areas are concentrated in trades, transport and equipment operators and related occupations; occupations unique to the primary industry; and sales and service occupations. Electoral Area D has the highest concentrations of occupations unique to primary industry of all Electoral Areas, reflective of the area's proximity to major agriculture, mining, and forestry industries.

#### 5.1.4 Education attainment

The type and level of skills possessed by the residents of a community could offer diversification opportunities by way of labour force specializations and can give insight to the Regional District with respect to the type of programs needed to develop certain skills within the community. It should be noted that sectors that are targeted for development also require the Regional District to develop programs that will bring the skills of its workforce up to date so that they are ready to undertake or create new jobs.

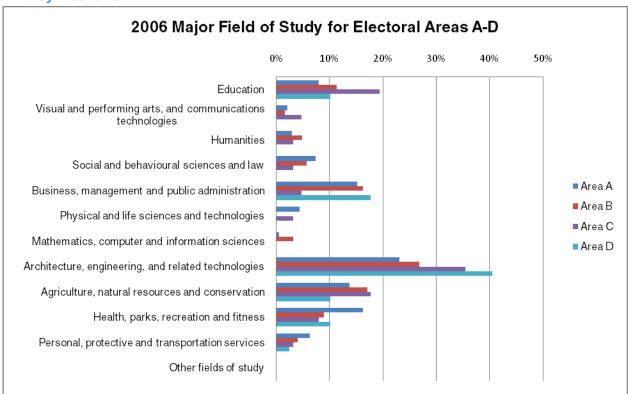
The education attainment for the Electoral Areas shows they are mostly concentrated in the following categories: no certificate, diploma or degree and high school certificate or equivalent. Electoral Area D contains the highest proportion of population with a high school certificate, or its equivalent. In addition, approximately 15% of the population in the area has attained either an apprenticeship certificate, or college diploma/certificate.

2006 Education Attainment for Electoral Areas in the RDBN 10% 20% 30% 40% 50% No certificate, diploma or degree High school certificate or equivalent ■ Area A ■ Area B ■ Area C Apprenticeship or trades certificate or diploma ■ Area D ■ Area E College, CEGEP or other non-university certificate or ■ Area F diploma Area G University certificate or diploma below bachelor level Bachelor's degree or higher

Figure 12: Education attainment for Electoral Areas of Bulkley-Nechako

Source: Statistics Canada, 2006

Figure 13: Education attainment by major field of study for Electoral Areas A-D of Bulkley-Nechako



Source: Statistics Canada, 2006

2006 Major Field of Study for Electoral Disticts E-G 10% 20% 30% 40% Education Visual and performing arts, and communications.. Humanities Social and behavioural sciences and law Business, management and public administration ■Area E Physical and life sciences and technologies ■Area F Area G Mathematics, computer and information sciences Architecture, engineering, and related technologies Agriculture, natural resources and conservation Health, parks, recreation and fitness Personal, protective and transportation services Other fields of study

Figure 14: Education attainment by major field of study for Electoral Areas E-G of Bulkley-Nechako

Most of the population in Bulkley-Nechako have their major field of study in architecture, engineering and related technologies; business, management and public administration; agriculture, natural resources and conservation; and health, parks, recreation and fitness. Electoral Area D leads all other Electoral Areas in proportion of those between 25 and 64 with post-secondary credentials in architecture, engineering, or related technologies.

#### **5.1.5** Income

Income and earnings are particularly important to look at because they represent revenue opportunities for a community. Studies show that communities with higher incomes and earnings generally have a higher economic growth potential than lower ones.

Figure 15: Average Household income for Electoral Areas of Bulkley-Nechako

2006 Average Household Incom	e					
Electoral Area A	\$69,128					
Electoral Area B	\$66,699					
Electoral Area C	\$72,541					
Electoral Area D	\$56,174					
Electoral Area E	\$57,578					
Electoral Area F	\$66,928					
Electoral Area G	\$83,303					

The household income figures show that Electoral Area G has the highest average household income in the regional District. The average household income for Electoral Area D was the lowest in the Regional District, well below the average household income of the Regional District (\$63,397) in 2006.

## **5.2 Regional Economic Development Action Plan**

The Regional District of Bulkley-Nechako (RDBN) recently developed a goal-oriented economic development action plan. It suggests that the fundamental changes occurring in the local, national and global economies demand that the approach taken in developing any new strategy be different from those of the past; they must position Bulkley-Nechako at the leading edge of the 21<sup>st</sup> Century economy, and prepare the Region for tomorrow's opportunities rather than yesterday's. This challenge is complicated in the RDBN's case by specific and pressing issues such as the Mountain Pine Beetle epidemic and international pressures on lumber markets.

The primary objective of the project was the creation of a three-to-five-year economic development action plan which will allow the RDBN to articulate key priorities and identify optimal areas of activity. Areas to be given particular consideration in the preparation of this strategy include the forest, mining and agriculture sectors. To understand the context within which economic development activity must occur, the project team carried out a range of research activities examining demographic and economic processes underway within the community. At the same time, to ensure that local insight and local perspective informed the research process, the project team carried out an extensive series of interviews with key stakeholders across the Region. This research process is summarized within two key chapters of the Action Plan report, one dedicated to the statistical information and data gathered, and one to an overview of the stakeholder consultations.

The project team then undertook an additional data-based exercise in the form of an economic gap analysis. In economics and economic development, gap analysis generally refers to a business resource technique that enables a community to compare its actual performance with its potential performance. The process involves documenting actual and optimal patterns of investment and business activity, and identifying those areas where actual performance falls short of desirable levels of performance. Based on this approach it is possible to estimate the number of businesses that the population in Bulkley-Nechako could *theoretically* support, as well as the current number of *actual* businesses for each category type in Bulkley-Nechako. The number of actual businesses is then subtracted from the theoretical for each category. If there are fewer actual businesses than the threshold number shown, there may be a business development opportunity. The project team then compared the results of this survey with some of the findings of the stakeholder interviews, where local community representatives were also asked to identify gaps in the local economy.

Based on the research process, the project team then developed a series of potential economic development actions for the RDBN. In this stage of the Action Plan process, 44 potential projects and actions were outlined, falling into four areas:

- Mining Sector
- Forest Sector
- Agricultural Sector
- Other Industry Sectors and Areas of Interest

Through a facilitated workshop with the RDBN Board, this long list of projects was ultimately shortened to a set of 14 top priorities. These top priorities were:

#### **Mining Priorities:**

- 1. Develop a skills training program
- 2. Develop a mining industry web portal
- 3. Develop an annual mining forum to enhance local mineral exploration

#### **Forest Priorities:**

- 1. Increase community access to fibre in the Region
- Pursue uses for beetle-damaged wood
- 3. Support new value-added opportunities
- 4. Explore international and new market opportunities

#### **Agriculture Priorities:**

- 1. Identify solutions for accessing local markets
- 2. Identify other crop types
- 3. Explore new markets and export opportunities

#### **Other Priorities:**

- 1. Asia-Pacific Twinning Program
- 2. Tourism initiative
- 3. Entrepreneurship contest emerging from gap analysis
- 4. Explore emerging cargo capacity strengths

A subsequent consultation session with the RDBN Board led to some of the similar projects being combined in single initiatives, and to the development of a sense of project prioritization. Each of these projects is explored within the Action Plan in some depth, including the following overview of project elements:

- A detailed overview of the project activities to be involved in pursuing the action
- An indication of the project's expected outcomes
- An identification of potential project partners and sources of community support
- A description of potential source of external project funding and financial support

Projects in the Action Plan have been grouped thematically and are linked back to key priorities articulated during the consultation process by the RDBN Board. The first group of actions is based on the Board priority of "building on what we've got" and relates to initiatives that seek to retain or expand the Region's existing business base. The second set of actions reflects the Board's desire to "diversify the local economy" and relates to actions intended to attract additional investment to the Region, or to create new opportunities in new areas of economic activity. Finally, a third group of actions relates to a set of interlinked programs that meet the twin tests of "timeliness and affordability." In particular, they seek to match available sources of funding and project support with initiatives to quickly and efficiently open up new markets to the Region's businesses, with a particular focus on opportunities in the Asia-Pacific Region.

A range of local economic development structures exist to support the RDBN's efforts on the economic development front. In Electoral Area D these include the following organizations:

The Community Futures Development Corporation (CFDC) is a federally funded economic development organization providing services to the Village of Fraser Lake and Electoral Area D. Although CFDC offices are located in the neighbouring communities of Houston and Prince George, they are inclusive of the study area. CFDC assists with new business start-ups as well as larger economic development projects in the area. CFDC also administers some unique federal funding programs specifically available to residents receiving Employment Insurance Benefits who would like to become entrepreneurs.

The Northwest Regional Alliance (NRA) was formed in 2006 as a result of a need for information sharing amongst northern communities. The NRA is not a formally structured organization but rather an informal group of Economic Development Officers from Vanderhoof through to the Queen Charlotte Islands that meet to discuss economic development projects in their areas as well as collaborate on regional projects. To date the NRA has undertaken such projects as "Regional Foreign Investment Attraction Marketing Material" and a "Regional Destination Resort Attraction Study".

The Omineca Beetle Action Coalition (OBAC) was formed in 2005 and is a provincially funded coalition of communities acting collectively to be more effective in ensuring the long term sustainability for the Region. The OBAC includes all communities within the Regional District of Bulkley-Nechako and the Regional District of Fraser-Fort George. Each community and Regional District is represented by an appointed member on the OBAC Board of Directors. The purpose of OBAC is "to work to ensure sustainable development and resiliency for the Omineca Beetle Action Coalition Region."

Some of the priority items for OBAC include:

- Regional community-based interests in future forests and fibre use;
- Mineral exploration;
- Alternative energy;
- Integrated regional transportation;
- Business retention and attraction;
- Conventional energy;
- Social/community services and support;
- Destination tourism;
- Agriculture;
- Regional cohesion, branding and profile strategy;
- Regional emergency response.

The Northern Development Initiative (NDI) Trust was established in October 2004 through an act of legislation passed by the Government of BC. NDI received \$185 million to form the trust bank account. NDI's region includes 50 communities, covering approximately 70% of the province. The NDI Trust offers grant and loan funding programs for local governments, First Nations, and not-for-profit agencies that reside within the Trust Area. The program is intended to support projects that demonstrate measurable economic benefits such as job creation and increased export sales. As of March, 2007 the Trust has approved \$28.1 million in funding for seventy-eight projects. Leveraged with other funds this has resulted in over \$177 million in economic development projects, close to 150 construction jobs, 36 full-time new jobs, and \$11.6 million in payroll and benefits injection into our communities.

The Village of Fraser Lake employs a full-time Economic Development Officer, and is working to implement an economic development strategy that was developed in-house in November of 2008. The strategy emphasizes retail and commercial development.

#### 5.3 Industrial Sectors Overview

#### Mining

The Mining and Oil and Gas Extraction sector in Bulkley-Nechako consists of 745 employees according to the 2006 Census. This is up by 39% from 535 in 2001. By contrast, BC had a growth of 42%. This sector makes up 3.6% of all industries in Bulkley-Nechako in contrast to BC's 0.9%.

The mining sector has well developed transportation and industrial infrastructure, which is in proximity to a deep water port, a well maintained highway system and CN Rail lines that link the Region to terminal points across North America.

There are currently two operating mines within the Regional District - Endako Mine and Huckleberry Mine. Endako Mine, which is located in Electoral Area D, is an open pit molybdenum mine, employing between 250 and 300 people. Huckleberry Mine is an open pit copper and molybdenum mine, employing between 250 and 300 people. There are a number of major ongoing exploration sites in the region, and some have entered into the Environmental Assessment Phase. In Electoral Area D, these efforts include exploration activity at the Nithi Mountain site just south of Fraser Lake, where possible mineral resources include molybdenum and uranium.

#### **Forestry**

Timber harvesting and lumber production are the dominant subsectors in the forestry industry, which has traditionally been the largest industry in the region. The majority of harvestable forest in the area has been affected by the Mountain Pine Beetle. The infestation threatens most or all of the mature and near mature lodgepole pine stands in the region, which is the majority of the merchantable timber. To date, it is uncertain how long pine damaged by the beetle will be usable for manufacturing lumber but estimates from the BC Ministry of Forests office range between 6 and 10 years.

Once the remaining high quality pine stands have been logged and the standing dead timber is no longer of harvestable sawlog quality, there is some opportunity for restructuring in the forest sector, shifting from lumber production towards alternate energy production. Local governments, First Nations, and Industry are conscious of, and responsive to, the fact that there is a need to expand in all industrial sectors. It is also important to identify methods to utilize and gain additional value from the standing dead pine to sustain the forest sector, until such time as newly replanted forests can mature and be harvested once again.

Within the Regional District of Bulkley-Nechako are the Lakes, Morice and Bulkley Timber Supply Areas, as well as a large portion of the Prince George Timber Supply Area. The TSAs are predominantly Lodgepole Pine forests (all more than 50% Pine species, with the Lakes TSA being 76% Pine species).

According to the 2006 census, there were 1485 employees within this industry and this has remained unchanged from 2001. BC by contrast has declined 10% in employment. However, employment has likely declined significantly in the sector subsequent to 2006 as a result of the Pine Beetle infestation. This industry sector represents 7.2% of all industries in Bulkley-Nechako and 1.0% of all industries in BC. This suggests a specialization with the potential to export outside of the region. To maximize the economic value from forests in the future, the forest industry will need to look at opportunities for new products, processes and technologies along the whole value chain from the tree to the marketplace.

#### **Agriculture**

The Agricultural sector in Bulkley-Nechako consists of 935 employees that work on farms and 45 others employed in support activities for farms, according to the 2006 Census. This represents an increase of 10% over 2001 figures, with the province as a whole growing at the slower rate of 5.2%. Agricultural activities in the region include dairy, livestock and forage production.

Some of the agricultural opportunities for the region include green house operations, bio-energy and ranching. There also opportunities to create supporting business facilities in marketing, veterinary services, farm equipment and machinery and transportation services within the area.

Input and service suppliers, ranging from multinational firms and commodity brokers to small local businesses, play a vital role in the agriculture and agri-food system. Improvement in inputs and changing production technologies will create opportunities to develop different types of value-added products for the market.

### 5.4 Prince Rupert Container Port Development

United Nations forecasts of trans-Pacific container traffic show annual average growth of 7.5% for eastbound shipments and 4.6% for westbound shipments. The 2006 world maritime container traffic was estimated at 417 million TEU's. This is an increase of 10% over 2005 which was 378 million TEU's. A TEU is a unit of measurement of equivalent to 20 feet. Most containers today are 40 feet in length. Between 1995 and 2006, global container traffic volume tripled. Currently, existing west coast ports are facing capacity constraints. In addition, the rail corridor serving existing west coast ports is at overcapacity. The only major rail line with significant available capacity is CN's Northern BC Line, which ends at the development site of the Port of Prince Rupert.

The Prince Rupert Port Authority has planned to capitalize on the increased container traffic projections and existing port/rail constraints by constructing a container port at the Fairview Terminal in Prince Rupert. Phase 1 of this project was completed in 2007 and includes the construction of one berth as well as the positioning of three container cranes. Phase 1 had an associated construction cost of \$170 million and the capacity to accept 500,000 TEU's per year. Phase 2 has a planned completion date of 2010 to 2011 and involves an additional 3 container cranes and an increased capacity of 1.5 million TEU's at an associated cost of \$380 million. By 2020, the Port Authority sees the capacity of the Port at more than 4 million TEUs, a clear indication of the potential for development in the area.

Prince Rupert is located west of the RDBN, connected by a direct route on Highway 16 to Prince George. This positions the study area to capitalize on export opportunities. These potential opportunities include the following:

- The Prince Rupert Container Port offers the fastest route to Asia (30 hours closer than Vancouver and Seattle, 58 Hours closer than Los Angeles and Long Beach)
- The Prince Rupert Container Port offers residents of the Regional District a much closer ground shipping point compared to the next closest port at Vancouver which is 500 km further away
- The majority of the containers are projected to be inbound (Asia to Prince Rupert), which
  will result in an abundance of empty backhaul containers and resulting lower costs for
  west bound shipments. By decreasing shipping costs for export companies Northern BC
  is able to remain competitive with product pricing
- Shipping products by container results in lower damage to the product as well as greater delivery reliability, which are both important factors when dealing with Asian markets
- The Prince Rupert Container Port will assist the study area in attracting new businesses in the distribution and warehousing sectors, as well as assisting with the expansion of existing export businesses such as lumber and value added forest products (log home building, furniture, flooring, etc)

As noted above, one of the best economic development opportunities for North America with the increased capacity at the Port of Prince Rupert is the increased opportunity for backhaul to Asian markets, especially for the Northern Interior. Based on the connections to the CN mainline, the feeder or catchment area for these opportunities stretches across Canada and into the U.S. Midwest. In 2007, the Prince Rupert Port Authority attempted to identify specific opportunities and quantify the possible capacity. Possible opportunities are outlined in the table below. Of note to the RDBN should be the opportunities for perishable agricultural products (beef, pork) and forestry products (wood pellets, building materials).

Export	Estimated Quantity per year (TEUs)
Alaska and local Seafood	75,000 - 100,000
Pork	100,000 - 160,000
Beef	40,000 – 80,000
Forest Products	120,000 +
Special Agricultural Products: Grains and	60,000 – 100,000
Oilseeds, Malt, Hay, Pulses	
Cotton*	160,000 – 180,000
Recycled Paper*	40,000 – 100,000
Soybeans*	130,000 – 170,000
Petrochemicals/Plastics	TBD based on demand
Log and Modular Home Products	TBD based on demand

<sup>\*</sup> Could potentially originate from the Chicago-Memphis Area

### 5.5 Prince George Airport Expansion

The Prince George Airport is the closest international airport to the Regional District of Bulkley-Nechako, though significant regional service is also offered from Smithers. The Prince George Airport is aggressively marketing itself as a location to do business throughout North America. It has recently developed more than 300 hectares of Airport property for commercial and industrial use, including aviation and non-aviation enterprises, forming the Prince George Global Logistics Park. The overall vision for the Park includes businesses concerned with:

- Distribution:
- Assembly, packaging, and value-added manufacturing;
- Inspection, sorting, testing, relabeling, and repackaging;
- Long-term storage; and
- Light Manufacturing.

As a next step, the Prince George Airport Authority is planning to pursue a major trans-Pacific air cargo initiative. This involves a significant upgrade to the airport facilities, including the expansion of the runway from its current length of 7,400 feet to 11,400 feet, adding shoulders, strengthening the runway, and updating equipment including lighting and navigational aids. The runway improvements were completed in February of 2009 based on matching \$11 million grants from the Federal and Provincial Governments. The Prince George Airport Authority also purchased a snow-clearing vehicle and added a cargo refuelling pad, while making continuous and ongoing improvements to the lighting and navigational aid systems. The estimated \$36 million dollar project has now created the third longest commercial runway in Canada, after Calgary and Vancouver.

The longer runway will provide the opportunity to refuel cargo flights to and from Japan, China, and the eastern United States. Currently, the major refuelling points on the "Great Circle Routes" flights are Anchorage and Fairbanks Alaska, so the expansions serve as a starting point to enticing a share of these flights to instead land in Prince George. It is estimated that as many as 1,560 cargo flights per year could be landing at the airport with the improvements that have been made. The runway expansion project will benefit the study area by aiding in the expansion of existing, and attraction of new, export businesses by provided new shipping options.

To make the case for Prince George, the Airport Authority has summarized the strategic advantages:

- 12 to 40 hours closer to Asia than other west coast marine ports
- 82 rail hours from Chicago
- 17 rail hours from Prince Rupert
- 12 to 26 truck hours access to major North American markets
- Only hours to major North American destinations by air
- Quick access to the Prince George CN Worldwide Distribution and Intermodal Centre, opened in 2007

With both Prince George Airport and the Prince Rupert Port facilities, the RDBN may be well-placed to take advantage of low-cost "backhauling" opportunities. Ships and cargo planes coming from Asia to North America are largely full, carrying Asian-made goods to the large North American market. However, the volume of cargo making the return trip from North America to Asia is relatively small; this low demand for "backhauling" items to Asia on the return leg of the trip translates into reduced cargo shipping costs. This has the net impact of making the RDBN one of the lowest-cost jurisdictions in North America for shipping goods, materials, resources and produce to Asian markets.

By working with these agencies and interests, the RDBN could develop a target list of backhaul opportunities based on local products and resources, and proactively seek to connect these products to external markets. Perishable items should be directed toward the Prince George Airport for rapid transport to Asia, while non-perishable goods should be directed to Prince Rupert for transport by sea. The RDBN's enviable position on this front may lead to other opportunities as well, such as product assembly and light manufacturing. Often, products are shipped in a disassembled format to cut down on the space (and number of shipping containers) required to transport them. Closer to their final destination, it is often necessary to operate assembly plants and facilities in order to prepare those goods for delivery to market. Bulkley-Nechako may be well-positioned to attract these kinds of assembly operations.

#### 6 Infrastructure and Utilities

### 6.1 Hydro

As the third largest electric utility in Canada, BC Hydro serves an area covering approximately 94% of the provinces population, including the Regional District of Bulkley-Nechako. The primary business of BC Hydro is the generation and distribution of electricity, as well as ownership of the Provincial transmission system including towers, poles, and substations within the service area. BC Hydro provides customers with hydro at either the distribution (less than 35 kV) or the transmission level, depending on load requirements. The BC Transmission Corporation (BCTC) plans, operates, and maintains public hydro infrastructure assets within British Columbia. The primary mandate of the BCTC is to maintain fair and equitable access to the provinces hydro transmission system for all electricity providers.

Both BCTC and BC Hydro have policies in place to construct new transmission lines for approved industrial and other development, as demand requires. Regardless of load requirements, BC Hydro is the primary contact for hydro and hydro infrastructure connections for industrial customers. For services above the distribution level, BC Hydro coordinates with BCTC on connections and service delivery.

There are also opportunities for interconnections to the provincial distribution system for area industries that have excess capacity or energy generation capabilities, such as wind power or diesel generation. These customers are called Independent Power Producers (IPPs), and both BCTC and BC Hydro support the development of these projects around the province. Most recently, support has increasingly being focused on the development of clean energy IPP projects. Generally, industries wishing interconnections to the transmission network must apply through BCTC.

Existing infrastructure in the area roughly follows the Highway 16 Corridor which runs through Fraser Lake, Fort Fraser, and Endako. Overhead hydro lines (500 kV, 230 kV, 138 kV, 69 kV) run through the study area and service different users. The 500 kV line of the provinces bulk distribution system connects to the Glenannan Substation where it is stepped down to accommodate a 138 kV line stretching to the west into Burns Lake. As well, 69 kV lines are provided to substations located at the Endako Mines and Fraser Lake Sawmills. A 230 kV line runs east from the Glenannan Substation to the Tachick Substation in Electoral Area F. Potentially all areas served by the public transmission network have access to three-phase power, including existing and future industrial areas within the Regional District.

#### New Infrastructure

No major capital expansions are planned for BC Hydro within the Regional District, but the current capital projects to increase generation at various stations around the province should have a positive effect on hydro distribution within the RDBN. The BCTC is planning several capital projects, with a horizon of 2010/2011 and beyond, with none planned specifically for the study area.

Establishing price quotations for industrial connections or the construction of hydro infrastructure in rural areas depends on a wide variety of factors including access, the type of industry, required loads, power consumption, and distance from connection points. It should be noted that since all connections are unique, BC Hydro reviews all new connections separately to determine the best method for connection, as well as the extent of any system reinforcements that might be needed.

Industries can minimize costs for new connections by utilizing existing infrastructure or locating close to existing substations. In this case, customers are responsible for the design, construction, maintenance, and ownership of the transmission line from the customer to the point of interconnection, as well as any associated costs, based on BC Hydro policies. BC Hydro is responsible for the design, construction, maintenance, and ownership of all interconnection facilities at the interconnection point, as well as any reinforcements or upgrades to the system. The customer covers all associated costs, less the projected revenue from the service extension and any other allowances from BC Hydro.

There is also an opportunity for operational cost savings by purchasing hydro at the transmission level from BC Hydro or other hydro service providers (35 kV or Higher). Industries wishing to do this can construct an on-site transformer to step down the hydro to a suitable level. The customer is responsible for the design, construction, maintenance, and ownership of the on-site substation; the transmission line between the substation and the point of interconnection, as noted above; and any associated costs. Existing infrastructure up to the bulk transmission (500 kV) level in the Electoral Area could facilitate the purchasing of hydro at the transmission level for a range of industrial uses.

#### 6.2 Rail Access

The CN mainline follows the Highway 16 corridor through the study area, from Prince George to Prince Rupert. Siding access points are located throughout the Electoral Area, most notably within Fraser Lake, as CN operates freight service from the Village. CN rail also runs through lands designated industrial in both Endako and Fort Fraser. This corridor is part of improvements being made to facilitate efficient intermodal service to and from the Port of Prince Rupert.

#### New Infrastructure

Industry settling in the area or local authorities may request that a siding be constructed to service existing industrial facilities or greenfield development. This process involves initial contact with CN, development of detailed design, review of design by CN officials, Construction, and final review by CN officials as constructed (completion). Costs through initial site preparation and final construction are paid for by the contractor/developer. It should be noted that as a major transportation line connecting the port in Prince Rupert and the distribution centre in Prince George, CN may be reluctant to construct further dedicated sidings or spurs which could potentially slow down service along the corridor.

#### 6.3 Telecommunications

Public telecommunications coverage in Electoral Area D includes a variety of digital cellular, as well as dial-up, wireless, DSL, and cable internet services. Communications infrastructure is mainly provided by Telus Communications and Navigata Communications, with each operating backbone fibre-optics and wireless infrastructure in the area. Additional communications services in the Electoral Area are provided by small ISPs or cable providers that have purchased or leased fibre-optics, or operate wireless access points/towers. In the more remote areas of the Regional District, some industries employ satellite telecommunications technology where there is a lack of other infrastructure.

Cable and DSL internet is largely restricted to areas in close proximity to municipalities with fibre-optic availability. Telus' national IP network includes fibre-optics passing through the study area, between switching stations in Prince George and Prince Rupert. Navigata Communications also operates a national IP network that passes through the Regional District. Both Navigata Communications and Telus Communications have been involved in the expansion of fibre-optics in the northern interior through their Northern BC and Connecting Communities initiatives, respectively. Since 2004, these efforts have brought high speed internet to rural locations and some First Nations communities in the Regional District.

Recent expansions to the network of communications towers throughout the Regional District have resulted in expanded wireless coverage from Canada's largest telecommunications firms; including Bell, Telus, and Rogers; as well as small ISPs in the area. While this has resulted in an expanded service area through wireless infrastructure improvements, availability can still be limited due to the physical topography of the area ('line of sight' availability).

### 6.4 Natural Gas

Natural Gas within the Electoral Area is provided by Pacific Northern Gas (PNG). Lateral lines run from the mainline into the rural communities of Endako and Fort Fraser, as well as the District of Fraser Lake. A dedicated lateral also extends to the Endako Mine project, south of Endako.

Costs to install natural gas connections are dependent upon the location of the parcel, distance between the new use and existing infrastructure, required loads, and the time of year that the line is being installed. Different industrial types require different sizes of gas lines and pressure required to deliver the gas, so PNG can only provide rough estimates regarding the installation of Natural Gas.

#### 6.5 Roads

The main transportation corridor in the Electoral Area is Highway 16, which runs directly through Fort Fraser, Fraser Lake, and Endako. In the rural areas of the Regional District, the Ministry of Transportation and Infrastructure (MoT) is responsible for transportation planning and development for all public roads. Through its transportation planning activity, the Ministry ensures that industrial development does not have an unacceptable impact on the existing road infrastructure and that unsafe conditions are not created. Ministry involvement in industrial development is typically at the subdivision, rezoning, and access approval stages.

The Ministry of Transportation (MoT) and Infrastructure is the subdivision approval authority in the rural areas of the Regional District. As part of final approval, the Ministry ensures that all new lots are serviced by a road, and that the existing road network will not adversely be affected by the traffic generated from the new development. As a condition of final subdivision approval, the Ministry may require the construction of new roads or improvement of existing roads. If the subdivision is proposed for land adjacent to a municipality, the Ministry may refer the application to that municipality for comment, in order to facilitate cross-jurisdictional cooperation.

The Regional District is the approval authority where land requires a Rural Official Community Plan or Zoning Bylaw amendment for industrial development. Applications are referred to the MoT for comment on road related issues. As a condition of approval, the Ministry or the Regional District may require construction of new roads, or improvements to existing roads for Zoning Bylaw or rural OCP amendments.

New businesses that establish adjacent to Highway 16 within the Study Area may require a new Access Permit, as Highway 16 is a controlled access highway. The ministry will consider access to a Controlled Access Highway only where:

- it has been proven that no other reasonable alternative exists;
- direct access or limited access would provide better overall performance of the study area network roads; and,
- direct access does not impede the safety of the travelling public.

Generally, access is restricted to side roads, where available. Through the access permit approval process, the MoT will comment on the design of the new access, or the improvements that must be made to an existing access in order to accommodate the vehicle traffic generated by the new use.

#### New infrastructure

Aside from planned general highway improvements there are no major capital projects planned for the Highway 16 corridor through the Electoral Area. Improvements planned for 2009/10 mainly include the widening of Highway 16 through Fort Fraser.



### 7 Industrial Land Requirements

#### 7.1 Introduction

This section identifies the industrial uses that have potential to locate in Electoral Area D and includes uses being targeted by local economic development initiatives. It also identifies the estimated land requirements for each use identified. The industrial uses identified are organized into either the 'Forestry', 'Mining', 'Agriculture,' or 'Other Special' resource sectors.

An evaluation is then made of the industrial uses considered most likely to locate in the study area in the near future. This information provides a basis for understanding the industrial land needs in Electoral Area D.

It should be noted that light industrial uses (particularly those with a service, retail, or office component) are encouraged, for the purpose of this study, to be located close to, or preferably within, the Village of Fraser Lake or the rural townsites. Please refer to the relevant Zoning Bylaws for industrial zoned properties within those municipal boundaries. General descriptions of the following relevant zones can be found in Section 3 of this study:

- Regional District's M1, M2, M3, H1 B, H2, Ag1 and RR1 zones
- Village of Fraser Lake's M1, M2 and M3 zones

It is noted that this information is based upon literature reviews and extensive consultation with community stakeholders and industry experts. It is not a scientific study and is intended only to provide a rough estimate of land needs within the study area.

## 7.2 Forestry and Forest Products Sector

The Canadian forestry industry, long one of the stalwarts of the Canadian resource-based economy is at a significant tipping point. Of all sectors of the resource economy, the decline of forestry seems to be one of the most severe. An estimated 25% of the total workforce in the industry has been displaced from 2003 to 2008, as the industry continues to restructure in an attempt to stay competitive. In British Columbia, perhaps the most devastating factor to the provincial industry has been the Pine Beetle epidemic. Despite this, forestry still remains one of the focal industries in British Columbia, especially in the rural areas of the Northern mainland. Several factors are contributing to shape the Canadian forestry industry:

#### **Increased international competition**

Over the past few years, there has been increasing competition in the global forestry industry, decreasing Canada's market share. From 2004 to 2008, export revenue in the forestry and

logging industry fell by approximately 37%<sup>1</sup>. This is in part based on the rise in forestry exports from nations like Brazil, New Zealand, China, Russia, and Chile.

#### Rising energy costs

As with all resource-based industries, a determinate of success is in part the ease with which the comparatively lower cost raw materials are moved to their processing destinations. With the rise in the cost of energy over the past few years, especially in transportation and fuel, there has been added stress on the industry to both harvest sawlogs and transport them.

#### **Decline in Home Building**

The U.S. subprime mortgage crisis and the subsequent decline in U.S. and Canadian home building over the past year has had a negative effect on the Canadian Industry, as access to credit for homebuilders is down, and foreclosures offer new home buyers a comparative bargain price for housing. Demand has decreased significantly, and most reports until recently have forecasted only moderate, if any, recovery over the short term. When paired with the increasing value of the Canadian dollar putting stress on commodity export, it becomes evident that even with an uptick in demand the U.S. market can likely be supplied by multi-nationals in Canada, or comparatively lower cost sawmills in the U.S. On the positive side, emerging Asian markets offer an opportunity to supplement this loss of demand for home building materials.

#### Increase of value-added niche products

The forestry industry has benefitted from the rise in value-added niche products, especially for beetle damaged wood. Perhaps the most notable product in this regard is the increase in production of wood pellets. The demand for many of these value added products is based in the increased use of forestry residue in alternative energy projects, and to some extent, biotechnology applications (bioplastics, biofibres, and biopolymers). The move towards environmental sustainability will drive increased demand for these value-added niche products.

#### Decline in demand from pulp and paper industry

In addition to the housing industry, the decline of the paper manufacturing industry has contributed to the shape of the Canadian forestry industry over the past few years. As a major consumer of forestry products, pulp and paper mills form an important part of the forestry value chain. The main drivers forcing the decline of the paper industry (and thus the forestry industry) are the rise in electronic media, as well as the increased prevalence of paper recycling.

#### Relevance to RDBN

Common to the rural areas of the Northern interior, forestry forms a significant part of the economy of Bulkley-Nechako. With almost 23% of the workforce engaged in the forestry and logging, wood products manufacturing, or paper manufacturing industries, the local economy remains susceptible to these industry trends, as has been noted by the idling and closure of local sawmills in recent years. However, based on good access to raw materials, a slowly

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<sup>&</sup>lt;sup>1</sup> Industry Canada, Trade Data Online

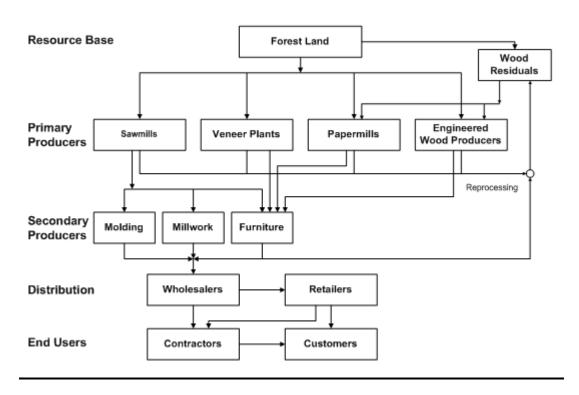
recovering domestic home building market, an increasing number of value-added applications for beetle damaged wood, and new back-haul opportunities to emerging Asian markets, the forestry industry in the RDBN may be poised for a good recovery.

#### 7.2.1 Forestry and Forest products in the Regional District of Bulkley-Nechako

Due to the Mountain Pine Beetle epidemic, the forest sector will be facing a lack of sawlog quality fibre and an abundance of dead Mountain Pine Beetle affected timber within six to ten years. The decrease in sawlogs presents a significant threat to existing sawmill operations; however, it presents a unique opportunity to diversify from lumber production into other forest sector operations while making use of the abundance of poor quality fibre.

The RDBN's Economic Development Action Plan includes the following depiction of the forest industry value chain, displaying information regarding possible activities in the value-adding arena. These opportunities may apply to beetle-affected fibre, to normal fibre, or to both. In general, new industrial opportunities will fit within this schematic.

#### Forest Industry Value Chain



Some examples of new businesses that could capitalize on the available wood waste are listed below:

- Pulp/Paper Mill
- Large Scale Secondary Manufacturing
  - Pellet Plant
  - Plywood Plant
  - Fibreboard
  - Log Home Building
  - o Fence Post Manufacturing
- Small Scale Secondary Manufacturing
  - Furniture Manufacturing
  - Flooring/Wainscoting Manufacturing
  - Decking Manufacturing
- Bioenergy Plant

The construction of the Prince Rupert Port (section 5.3) will also assist in the sustainability of large and small scale manufacturing plants. It will provide a close ground shipping point (500 km) for product export, as well as the shortest shipping route to Asia and decreased export costs in the utilization of empty backhaul containers. Small-scale manufacturing plants could include light manufacturing and treatment/processing of wood products. In the case of specialty mill operations, a Shingle and Shake Mill has been previously identified in RDBN's Economic Development Action Plan. Additionally, small-scale secondary manufacturers could also include niche furniture operations, perhaps one that could selectively choose trees or make use of beetle damaged wood. Both operations provide an example of the type of value added processes suitable for the Electoral Area. Both the warehousing and community kiln operations provide support to smaller operators that may wish to undertake a niche activity within the forest products industry. Warehousing specifically, could be a viable option in the backhaul value chain, given the strategic location of rail and roads in the Electoral Area. As well, Fraser Lake has expressed interest in the development of a small saw mill, which could provide support opportunities in the rural area.

Specific industry types are indicated below with infrastructure, zoning and parcel size requirements.

Industry Type Special Infrastructure Requirements		Zoning	Parcel Size Requirements
Small-scale Secondary (Value-added) Manufacturing <sup>1</sup>	<ul><li>3 Phase Power</li><li>Road/Rail Access</li></ul>	M2	2-8 ha.
Log yard	<ul> <li>Good Road Access</li> </ul>	M2	2-4 ha.
Community Kiln	<ul> <li>Road Access</li> </ul>	M2	2 ha.
Portable sawmill and Lumber Kiln	<ul> <li>Road Access</li> </ul>	Ag1 H2 RR1	G.F.A. < 45m <sup>2</sup>
Warehousing	<ul> <li>Good Road Access</li> <li>Rail Access, depending on products</li> </ul>	M1	1-2 ha.

<sup>&</sup>lt;sup>1</sup>Small-scale Secondary Manufacturing includes: specialty mill operations, furniture manufacturing, flooring, treated wood products (poles, decking, posts, etc.)

### 7.3 Mining and Subsurface Resource Sector

The Canadian and global mining industry are not immune to the global economic downturn, especially over the last several financial quarters. However, leading up to the last quarter of 2008, the mining industry has enjoyed one of the most prosperous periods on record. Exploration levels in Canada were high, and global metal prices were at or near historically high levels. As well, emerging markets offered good growth prospects over the medium term. By far the largest threat to the mining industry and many other Canadian industries is a prolonged economic downturn. Despite the downturn, British Columbia remains one of the best-positioned to meet the growing mineral needs of the emerging markets, and the Provincial government is committed to supporting the industry. However, there are several broad issues of note that affect the mining industry, with particular relevance to British Columbia:

#### **Shifting Demographics**

Over the next decade, the industry faces a serious human resource challenge. The projected increases in demand paired with the generally aging population of the industry will place pressure on the ability to meet the increased demand. The mining association of Canada suggested in 2008 that over the next decade there will be an opportunity for approximately 9,000 new workers in the sector, while at the same time approximately 65% of the skilled core in the mining industry (especially geoscientists) will be reaching retirement age<sup>2</sup>. There will be a greater need to attract a wider range of workers to the industry, as the mining sector is traditionally underrepresented in females, youth, and minorities<sup>3</sup>.

#### Volatile commodity/mineral prices

<sup>3</sup> ibid

<sup>&</sup>lt;sup>2</sup> The Mining Association of Canada, Facts and Figures, 2008

Over the last few months, there has been a significant drop in the price of commodities, from the rapid increase buoyed by demand from emerging markets leading up to the downturn. For example, copper has fallen from a high of \$4.00 USD per pound to as low as \$1.30 USD per pound<sup>4</sup>. Many analysts predict that these low prices will continue for some time, but could also stabilize based on the recovered demand from markets and the cancellation or postponement of several projects. Overall, this uncertainty may keep prices volatile until there is a well established market in place again.

#### Lack of access to financing

Among other things, the global economic downturn has affected the ability of businesses to secure financing and credit. In the mining sector, access to finances is paramount to exploration, and thus growth. In BC, a significant portion of activity is in mineral exploration, so a protracted economic downturn could potentially affect the ability of the industry to grow.

#### Increasing environmental sustainability pressures

Among other factors, the environmental sustainability movement has been one of the main drivers in the increase of capital costs in the mining sector. Mining involves relatively major intrusions into natural environments, as well as significant greenhouse gas emissions. So, investments in environmentally sustainable practices, as well as open project review policies and community relations will continue to increase costs for both exploration and mining activities.

#### **Deteriorating Infrastructure**

Across Canada, municipalities and regional governments are dealing with a growing infrastructure deficit. Due to historic lack of funding from the federal government, infrastructure in many areas has fallen into disrepair. As Canada's largest customer for the transportation sector, much of the success of the mining industry is dependent on infrastructure allowing efficient movement of products. However, British Columbia may be slightly ahead of the curve in this regards, as effects have somewhat been mitigated by federal infrastructure stimulus, as well as funding through the Asia-Pacific Gateway and Corridor Initiative, and major construction projects in advance of the Vancouver 2010 winter Olympics. The challenge will be to maintain these government investments in infrastructure.

#### **Demand from emerging markets**

Overall, based on the rapid industrialization of emerging markets, there was a steady increase in the demand for minerals, especially those in steel-making, coal, and metals. As noted before, BC is well poised to capitalize on this growth, as a major supplier of these minerals, and the close geographic proximity to the major markets (China and India).

#### Relevance to RDBN

<sup>4</sup> Mining Economic Taskforce Report, 2009

These trends have specific relevance to the rural areas of the RDBN. Generally speaking, the population within Bulkley-Nechako is aging at a faster rate than the province. Paired with the loss of youth in some Electoral Areas, the mining industry in Bulkley-Nechako may be subject to major human resource challenges in order to meet potential demand. In addition, a number of projects within the Regional District are at the exploratory/environmental assessment stage. A significant threat lies in the possible continuation of the downturn, translating into further delays or cancellations of projects. In addition, depressed commodity prices could further the layoffs and closures already seen in the Regional District.

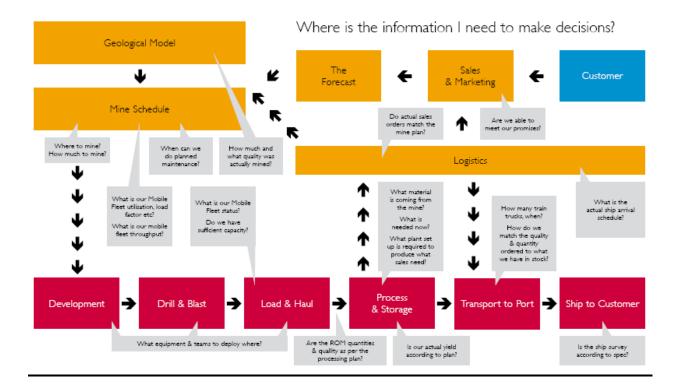
On the positive side, the demand from emerging markets lines up well with the mineral strengths of the Electoral Area. As demand surges for steel-making and metals, the mining strengths of the Regional District in copper, molybdenum, and to some extent gold, could begin to assist in the recovery of the sector, perhaps at a faster rate that other areas of Canada dependant on other materials. As well, with the growth of the Port of Prince Rupert, the RDBN is well positioned geographically to meet the needs of these markets.

### 7.3.1 Mining and Subsurface Resources Sector in the Regional District of Bulkley-Nechako

The Endako Mine is the only mine that is presently operational in Electoral Area D. There are also numerous exploration sites and considerable mineral showings within Electoral Area D, including the Nithi Mountain site. If mining activity expands in the area, it will present significant new opportunities for existing skilled trade workers and other support businesses in the area, including new industrial operations.

The RDBN's Economic Development Action Plan includes the following depiction of the mining industry value chain, displaying information regarding possible activities in the value-adding arena. In general, new industrial opportunities will fit within this schematic.

#### **Mining Industry Value Chain**



Some of the support business opportunities in the mining sector include:

- Drilling & Blasting Support
- Welding & Fabricating
- Processing & Warehousing/Storage
- Transportation & Logistics (Ore Hauling)
- Lab Analysis (Samples)
- Environmental Remediation
- Industrial Park Development

The strength of Electoral Area D in a mining context is in relation to the location of trades training at the College of New Caledonia campus in Fraser Lake, as well as the proximity to mining and exploration projects within the district and in Electoral Areas A and G. As such, the most opportunity in a mining context likely lies in the transportation and warehousing of mining products, mainly between the Blue Pearl and Endako Mines or on the support side, with the development of lab or testing facilities.

Specific industry types are indicated below with infrastructure, zoning and parcel size requirements.

Industry Type	Special Infrastructure Requirements	Zoning	Parcel Size Requirements
Warehouse Facilities for Sample Storage/Explosives/Equipment	<ul> <li>Good Road Access</li> </ul>	M1	1-2 ha.
Labs or Other Analysis/Testing Facilities	<ul><li>Road Access</li><li>High-speed internet and</li><li>Telecommunications</li></ul>	M1	0.5-1 ha.
Maintenance, Heavy Equipment Repair, Welding, Fabricating	<ul> <li>Road Access</li> </ul>	M1	0.5-1 ha.
Trucking/Transportation and accessory uses (Storage)	<ul><li>Good Road Access</li><li>Rail Access (depending on Product)</li></ul>	M1	2-4 ha.

### 7.4 Agricultural Sector

Canada is in the fortunate position of having a diverse agricultural landscape from coast to coast. In nearly 230,000 farms across the country, Canadian agricultural operators produce a wide range of grains, oilseeds, vegetables, fruit, and livestock. However, even as a large and diverse agricultural producer, Canada is still part of the global food market. As both an exporter and importer of food, Canada is subject to global trends. Some of the largest trends are presented below, but underlying and connecting most of these are factors including food safety, consumer demand, climatic pressures, and industry restructuring. Examples of broad themes in agriculture include:

#### **Concerns/perceptions about Agricultural Products**

From Bovine Spongiform Encephalopathy (BSE or "Mad Cow Disease") to Escherichia coli (E. Coli) there is a growing concern about food safety across Canada and the world. Compounding this is the increased globalization and consolidation in the industry, making it more difficult to trace where products originate. Therefore, in Canada, the response to this is through traceability standards, which begin to pinpoint the exact origin of products, and thus, increase food safety<sup>5</sup>. However, while this movement towards automation saves costs over the longer term, it presents a relatively high cost to producers at the introduction of the technology.

Perhaps less a problem currently, the Canadian livestock industry has been subject to price and demand volatility based on the presence of BSE. Despite the fact that the disease has only shown up intermittently in Canadian livestock, Canada has been subject to severe sanctions in the past. While markets have re-opened to some extent, Canadian beef farmers are only slightly starting to recover.

#### Consolidation and industry restructuring

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<sup>&</sup>lt;sup>5</sup> OMAFRA, Benefits of Traceability for Agriculture, 2009

Generally speaking, there has been both a global and national movement in agriculture towards consolidation and industrialization. Essentially, the trend has been to increase in size, whether it is acreage farmed or livestock headcount, in an effort to stay competitive within an increasingly consolidated agricultural industry. Evidence of the consolidation is shown through the 2006 census, where there was a 5.5% decrease in Canadian farm operators (approx. 20,000) from 2001 to 2006<sup>6</sup>. The number of larger farms (with gross receipts over \$250,000) increased by 13.8% over the same time period<sup>7</sup>.

### Increase in value-added niche products

Based on changing consumer demands, there has been an increase in value-added niche products in Canadian agriculture. Most notably, there has been an increase in the number of certified organic products, in an effort to meet the demands of a population that is more concerned with the way food is produced. In June 2008, Statistics Canada reported that total sales of certified organic products in Canada grew 28% overall, with sales of pre-packaged organic products up 31% and fresh products up 22%8. As well, like any other industry, agricultural producers are looking for effective ways to gain the most value for their products, and often the best way to do that is through farm-scale pre-processing of products - for example, selling pre-packaged certified organic fruits and vegetables rather than the raw products.

#### **Buy Local Initiatives**

Related to the above is an increasing demand to buy food and agricultural products locally. Drivers for this movement range in nature, but they are mostly based in concerns over food safety and food production practices, as well as increasingly discerning customers, and environmental concerns associated with transportation. As well as recognition of where products come from, an additional driver of this movement is the need to support local farmers. In 2003, the Region of Waterloo Public Heath found that the portion of the final buyer's price paid to the farmer increased from approximately \$0.09 for every dollar spent, to as much as \$0.80 or \$0.90 for every dollar in direct marketing initiatives<sup>9</sup>. So, the movement towards "buy local" initiatives has the potential to benefit both local farmers and consumers.

#### Aging population, lack of succession

Like all Canadian industries, the agricultural industry is subject to the generally aging population, namely that the age of farmers in Canada is increasing. From 2001 to 2006, the average age of farm operators in Canada grew from 49.9 years old to 52.0 years old 10. Coupled with the lack of youth engagement in agriculture as a viable career, and pressures of youth

<sup>&</sup>lt;sup>6</sup> Statistics Canada, 2006 Census of Agriculture

<sup>&</sup>lt;sup>8</sup> Statistics Canada, Canadian Agriculture at a Glance, Organic: From Niche to Mainstream,

<sup>&</sup>lt;sup>9</sup> Region of Waterloo Public Health 'Growing food and economy' 2003.

<sup>&</sup>lt;sup>10</sup> Statistics Canada, 2006 Census of Agriculture

retention in rural areas, Canada may be at a tipping point with regards to replacing the aging workforce, and thus supplementing food production in Canada.

#### Increasing costs

The Canadian agricultural industry is also subject to the same rising cost pressures being extended on most other Canadian industries. Perhaps the most pressing issues are the increasing cost of fuel, which is placing stress on both harvesting and transporting agricultural products, and the volatility of the Canadian dollar, which is affecting the export of agricultural products. However the trend towards alternative energy, most notably through biomass, should offset energy costs to some extent over the coming years. Also pressing is the generally increasing cost of animal feed (drought, crop diversion to energy), which is placing stress on the profitability of livestock operations<sup>11</sup>.

#### Relevance to RDBN

As a Region with a comparatively smaller agricultural sector based mainly in livestock production, Bulkley-Nechako is generally susceptible to these national and global trends. Especially of note to the Regional District is the volatile market for livestock operations, as well as increasing consolidation of operations – leading to an increase in acreage/size of farms and operations paired with a decrease in operators. However, as a smaller industry, which still maintains some diversity in operations (livestock, grains, vegetables, tree fruits), the agricultural sector in Bulkley-Nechako maintains a certain level of agility and stability. Smaller operations can offer more specialized niche products, which could be a relative strength for the Regional District given backhaul opportunities, access to local markets, and the growing local demand and potential international demand for niche products.

#### 7.4.1 Agricultural Sector in the Regional District of Bulkley-Nechako

Agriculture, though present in the RDBN for many years, is still in many ways an emerging industry. According to the 2006 Census of Agriculture, the farms in Electoral Area D account for approximately 14% of the total area of farms in the Bulkley-Nechako Census District – roughly the average for each area of the Regional District. The agriculture industry in the Electoral district is moderately sized compared to the other districts, but perhaps its greatest strength is the centralized location relative to major transportation and agricultural centres like Electoral Area F. Thus, while food production opportunities may not be as pronounced as in other areas, there may be some opportunity for small-scale agriculture industries such as greenhouses, food processing/storage and possibly a centralized abattoir facility, especially based on the comparative strengths in livestock and proximity to the Prince George Airport, District D may have an opportunity in storage and shipping of perishable goods that are to be backhauled by air. Many industrial uses closely related to agriculture do not require industrial zoning, and do not need to be accommodated in this strategy given the abundance of Agricultural Land Reserve (ALR) parcels throughout the region and abundant zoning that allows agricultural related industry. Only a limited number of agriculture related uses require industrial zoning.

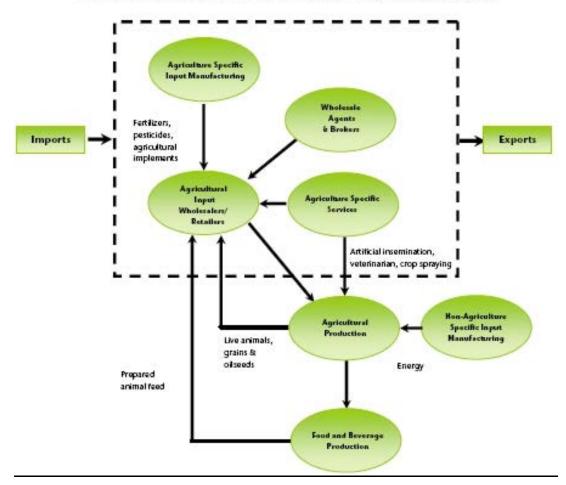
<sup>11</sup> CBC, From wheat to meat: cattle producers anxious over jumping feed prices, 2008

With the future restructuring of the forest sector in the area, there is potential for local farmers to secure more crown land for farming purposes. Also, collaboration with the local educational institutions (e.g. College of New Caledonia) for the purposes of offering agriculture training programs may assist in retaining youth locally to pursue farming opportunities.

The RDBN's Economic Development Action Plan includes the following depiction of the agricultural sector value chain, displaying information regarding possible activities in the value-adding arena. In general, new industrial opportunities will fit within this schematic.

### **Agriculture Sector Value Chain**

The Value Chain of Agriculture Specific Input and Service Suppliers



Input and service suppliers, ranging from multinational firms and commodity brokers to small local businesses, play a vital role in the agriculture and agri-food system. Improvement in inputs

and changing production technologies will create opportunities to develop different types of value added products for the market. The value chain needs to be emphasized in program design and implementation. Some of the opportunities outlined for the region include:

- · green house operations
- bio-energy
- livestock, ranching and related slaughterhouse operations
- food and beverage packaging and processing
- warehousing
- Transportation and logistics

Specific industry types are indicated below with infrastructure, zoning and parcel size requirements.

Industry Type	ndustry Type Special Infrastructure Requirements		Parcel Size Requirements
Greenhouse facilities	<ul> <li>Good Road Access</li> <li>3-phase power</li> <li>Rail access - depending on products</li> <li>Water</li> </ul>	Ag1 H2 RR1	1-2 ha.
Small-scale food processing/packaging facilities	<ul> <li>Good Road Access</li> <li>Rail Access –</li> <li>depending on products</li> <li>Water</li> </ul>	M1	0.5-1 ha.
Warehousing – refrigerated	<ul><li>Good Road Access</li><li>3-Phase Power</li></ul>	M1	0.5-1 ha.

## 7.5 Other Special Uses

There are opportunities that do not fit clearly within one single, or any traditional industrial sectors. These include:

- Business opportunities related to co-generation and/or bio-mass facilities and the energy sources created
- Opportunities for the development of an industrial park in order to attract industrial uses
- The development of the Prince Rupert Container Port and Prince George inland container facilities may provide opportunities for the development of transportation businesses to support future resource industries in and around the region

As noted, the Mountain Pine Beetle epidemic will result in an abundance of bio-mass (wood residue) that is no longer of saw log quality but can be utilized for power production. There is increasing interest in the projected wood waste volumes in the study area from independent power producers. This new interest, coupled with opportunities and assistance presented by the Province of British Columbia (detailed below) can result in new industry for the area and diversification for the forest sector.

Over the next 20 years, British Columbia is projecting an increase of 45% in energy requirements beyond what is currently produced in the province. The Provincial Government has made a commitment in the BC Energy Plan that British Columbia will be electrically self-sufficient by 2016. As a result of this commitment, in early March 2007, BC Hydro issued a Request For Expression Of Interest (RFEOI) for bioenergy power production utilizing wood waste. As well, BC Hydro announced the Standing Offer Program to purchase power from small producers in any format (wind, water, wood waste etc) for power plants producing less than 10 MW of power.

The RFEOI from BC Hydro is assisting the Province with the projected energy shortfalls as well as aiding in the Mountain Pine Beetle epidemic by capturing value from affected timber that may otherwise not be useable. There are several opportunities in the bioenergy sector including combined heat/power plants for community heating systems, or power production specifically for selling to the grid. A combined heat/power plant could be utilized to heat such facilities as housing complexes (apartments, senior's homes, etc.) hospitals, recreation centres, and large scale green houses. There is potential for joint ventures between the local governments and independent power producers. There is also potential for the local governments to move forward on these initiatives on their own, owning the assets and collecting revenues from power sales to offset taxation in the area. Lastly, there is a presence of transmission level hydro infrastructure at various levels in the study area; this could potentially lower the cost of new infrastructure construction for Independent Power Producers (IPPs) or local/regional governments.

Economic development staff should work with partners with the Prince Rupert Port and the Prince George airport, as well as international trade officials, to explore opportunities for assembly and light manufacturing. Often, products are shipped in a disassembled format to cut down on the space (and number of shipping containers) required to transport them. Closer to their final destination, it is often necessary to operate assembly plants and warehousing and logistics facilities in order to prepare those goods for delivery to market. Bulkley-Nechako may be well-positioned to attract these kinds of assembly operations. Due to close proximity to the Prince George Airport, these opportunities may be related to higher value goods that are transported by air.

There have been discussions regarding the expansion of the Fraser Lake Airport, with an eye to identifying additional industrial opportunities on lands adjacent to the airport.

Also, building on the strengths of the Fraser Lake Campus of the College of New Caledonia, there may be opportunities to build a partnership between industry and the school to offer programs more specifically suited to a business through the College's contract training initiative. Currently, courses offered from the campus in an industrial context include: Aboriginal Environmental Technician, Basic Prospector Training, Carpentry, Contractor Certifications, Driver's Training, Electrical (Foundation Level), Excavator Operation, Mining Exploration Field Assistant, Oil & Gas Training, Plumbing (Foundation Level), Residential Construction Framing Technician, and Entry Level Welding. The close proximity to associated apprenticeship

programs in Smithers and Houston offers businesses in the Fraser Lake area the option to secure entry-level employees early, and send them for apprenticeship training within the Regional District.

On the environmental side, the central location of the Electoral Area may lend itself to the development of select Regional Services. For example, in conjunction with the existing transfer facility, a recycling facility that conducts secondary processing of recyclables may be viable. Specific industry types are indicated below with infrastructure, zoning and parcel size requirements.

Industry Type	Special Infrastructure Requirements	Zoning	Parcel Size Requirements	
Co-generation facility	<ul> <li>Good Road Access</li> <li>3-phase power</li> <li>Water</li> <li>Telecommunications, High-speed internet</li> </ul>	M2	Varies depending on activity	
Light Manufacturing – assembly of higher value goods	<ul><li>Good Road Access</li><li>Rail Access – depending on products</li></ul>	M1	0.5-1 ha.	
Mining/Environmental Remediation – offices/storage/operations	<ul> <li>Good Road Access</li> <li>3-Phase Power, possibly</li> <li>Telecommunications, High-speed internet</li> </ul>	M1	1-2 ha.	
Residential/Commercial Building Contractors (Framers, Plumbers, Electricians) – Associated Storage	■ Good Road Access	M1	0.5-1 ha.	
Trucking/Transportation – related storage	<ul><li>Telecommunications</li><li>Good Road Access</li></ul>	M1	1-4 ha.	
Recycling Facility	<ul> <li>Good Road Access</li> </ul>	P1	4 ha.	
Warehousing	<ul> <li>Good Road Access</li> </ul>	M1	0.5-1 ha.	

#### 7.6 Key Industrial Users

It is not expected that all of the industry noted above will locate in the study area within the next 10 years. Based on the volatility of the primary and processing manufacturing industries, projects could be delayed for an undetermined amount of time, as is evident now with the low price of commodities and the mining sector. However, the following key industrial uses have been selected as the most likely to locate in the area within the next 5-10 years.

1.1.4. 7	Special Infrastructure	7 !	Parcel Size	
Industry Type	Requirements	Zoning	Requirements	

	<del>,</del>		
Residential/Commercial Building Contractors (Framers, Plumbers, Electricians) – Associated Storage	■ Good Road Access	M1	0.5-1 ha.
Co-generation facility	<ul> <li>Good Road Access</li> <li>3-phase power</li> <li>Water</li> <li>Telecommunications, High-speed internet</li> </ul>	M2	Varies depending on activity
Small-scale Secondary (Value-added) Manufacturing	<ul><li>3 Phase Power</li><li>Road/Rail Access</li></ul>	M2	2-8 ha.
Light Manufacturing – assembly of higher priced goods	<ul> <li>Good Road Access</li> <li>Rail Access – depending on products</li> </ul>	M1	0.5-1 ha.
Small-scale food processing/packaging facilities	<ul> <li>Good Road Access</li> <li>Rail Access – depending on products</li> <li>Water</li> </ul>	M1	0.5-1 ha.
Log yard	<ul> <li>Good Road Access</li> </ul>	M2	2-4 ha.
Greenhouse Facilities	<ul> <li>3-Phase Power</li> <li>Good Road Access</li> <li>Rail Access – depending on product</li> <li>Water</li> </ul>	Ag1 H2 RR1	1-2 ha.
Mining/Environmental Remediation – offices/storage/operations	<ul> <li>Good Road Access</li> <li>3-Phase Power, possibly</li> <li>Telecommunications, High-speed internet</li> </ul>	M1	1-2 ha.
Trucking/Transportation – related storage	<ul><li>Telecommunications</li><li>Good Road Access</li></ul>	M1	1-4 ha.
Warehousing – refrigerated/other	■ Good Road Access	M1	0.5-1 ha.

### 7.7 Adequacy of Existing Industrial land Supply to Meet Future Demand

The purpose of this section is to estimate the amount of land that will be required by any of the key industries that are likely to establish within the Electoral Area, based on reviews of existing studies, reports, and consultations with local industries and experts. Presently, there are approximately 76 ha. of vacant useable industrial land in Electoral Area D, which should be adequate over the short to medium term. However, this land may not be adequate in amount or range of characteristics to adequately meet the needs of industrial development over the long-term.

It is difficult to forecast the total amount of land that will be required for industry over the next 5 to 10 years given the highly variable nature of the core business activities in the Regional District and the lack of historical data from which to base land absorption rates. It is not entirely practical to expect that all or even a significant portion of the activities identified in this report will locate in the Region.

As Table 4.2 indicates there are already significant existing industrial lands in Area D which are underutilised, these are primarily zones Heavy Industrial (M2), 73.615 ha, of which most is in one site of 62.848 ha.). These parcels may be suitable for further development to meet the needs of key industrial uses as outlined in section 7.7. However, it is reasonable to anticipate that there could be some demand above the current supply of industrial lands over the long term. The following chart summarizes the amount of land that could potentially be needed over the next 5 to 10 years.

Industry Type	Amount of Land	Parcel Size Requirements
Land for Light Industrial Use (warehousing,	20 ha.	0.5 ha. – 5 ha.
light manufacturing, transportation, etc)	20 Ha.	0.5 Ha. – 5 Ha.
Land for small to average Heavy Industrial		
Use (abattoir and other Agriculture Industry,	16 ha	4 ha. – 10 ha.
log home building, asphalt plant, etc)		
Land for large scale Heavy Industrial use		
(pellet plant, large wood products	20 ha	20 ha. – 40 ha.
manufacturing, etc)		
Agricultural Industrial use (greenhouses, other	0 ha.	1 ha. – 3 ha.
large scale agricultural activities)	o ila.	1 11a. – 3 11a.



## 8 Potential Industrial land Location Inventory

### 8.1 Vacant Existing Industrial Land Inventory

The parcels discussed in Section 8.1 are zoned industrial by the Regional District for Industrial Use, but are not yet developed for Industrial Use, or have significant redevelopment potential. The following table provides an overview of the parcels discussed. It is noted that the information below is an estimate and should not be relied upon for any purpose.

Table 8.1

Vacant Industrial Land Inventory Overview

Parcel No.	Civic Address	Zoning	Site Size (ha)	Usable Vacant (ha)
1	Endako Rail Lines, Endako	M2	205.297	62.848
2	West of Lily Lake Road, Fort Fraser	M2	18.211	0.000
3	Corporation Street and Dock Avenue, Fort Fraser	M2	28.805	10.767
4	1459 Steiner Road (and Charlie Frontage Road), Fraser Lake	M1	2.023	2.023

Total 255.659 75.637

There is significant potential for industrial development within Area D, surrounding the rail lines in both Endako and Fort Fraser, both offering significant usable industrial lands. Parcel 2 is a significant size but was not accessible during the site inspection and, therefore, an assessment of its suitability for development was not made. A site inspection during the summer months may give a better indication of this site's suitability for development.

### 8.2 Potential Future Industrial Land Inventory

The parcels discussed in Section 8.2 are not zoned by the Regional District for Industrial Use and are not yet developed for Industrial Use. The lands are those identified as having the potential for industrial use, however, these lands may be found, upon further review and consultation with the public, to be unsuitable for a particular, or any industrial use. The following table provides an overview of the parcels identified.

Parcel	Address	Property Area	Potential Useable Industrial Land	Zoning
D1	Steiner Road, Fraser Lake	70.0 ha.	70.0 ha	RR1
D2	Highway 16 and Le Poidevin Road, Fraser Lake	44.5 ha.	44.5 ha.	AG1
D3	Highway 16 East, Fraser Lake	74.9 ha	74.9 ha	AG1

Parcels D1 through D3 are shown in greater detail in Appendix B. The information regarding parcel descriptions, infrastructure, and special considerations is provided for convenience only and should not be relied upon for any purpose. All information should be independently verified.

### 8.3 Community Consultation

To verify the potential properties identified a consultation meeting was held with stakeholders to discuss the suitability of the potential properties identified and to consider other sites.

The following feedback was provided for each of the sites:

Parcel	Address	Feedback
D1	Steiner Road, Fraser Lake	The site is quite low lying and close to the Lake, so there are likely to be some issue with flooding. Steiner Road is not paved and floods in some areas.
D2	Highway 16 and Le Poidevin Road, Fraser Lake	The parcel to the south of the highway is currently farmed and may be difficult to convert to industrial. The parcel to the north side of the highway is not in use and would be suitable for light industrial development, though there may be some issues with the topography.
D3	Highway 16 East, Fraser Lake	The large parcel to the south of the highway is partially farmed and there is a stream and low lying wetlands which bisects the site diagonally. The parcel to the north is smaller but would be suitable for some light industrial development, particularly as it follows the rail line.

No other sites were identified as being suitable for industrial development.

### 9 Conclusions

There are a total of 113.5 hectares of Existing Industrial Land in the study area. Approximately 1.3 hectares, or 1.1%, of the Existing Industrial Land is developed. Approximately 75.6 hectares, or 67.4%, of the remaining 112.1 hectares of Vacant Industrial Land is considered usable based upon preliminary site evaluations. The majority of the usable portions of vacant industrial parcels are smaller than 10 ha in size, with only 1 parcels having usable portions estimated to be over 60 ha.

The study has identified a potential demand for up to:

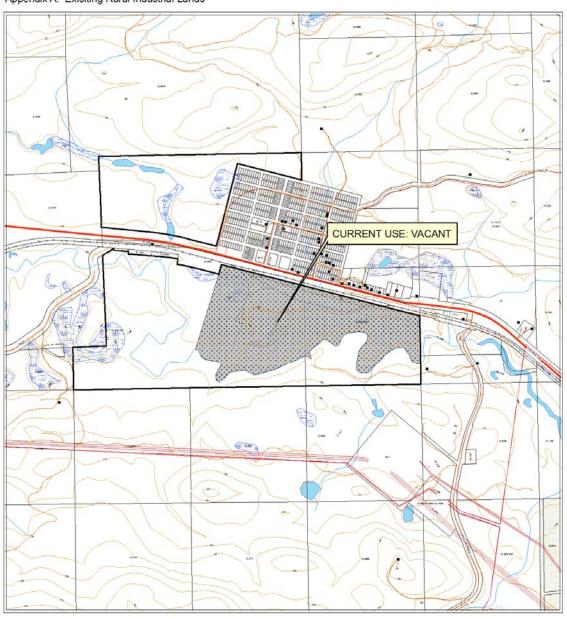
- 20 ha. of land in parcels that are from 0.5 ha. 5 ha. in size for Light Industrial Use (warehousing, light manufacturing, transportation, etc.)
- 20 ha. of land in parcels that are from 4 ha. 10 ha. in size for Heavy Industrial Use (abattoir and other Agricultural Industry, log home building, asphalt plant, etc.)
- 3 ha. of land in parcels that are 1 ha. 3 ha. for Agricultural Industrial Use (greenhouses, other large scale agricultural activities)

The study has identified, in Section 8 and Appendix B, properties that have some potential for industrial development. These properties total over 189.4 ha. of potential usable area. As part of the Official Community Plan review process for Electoral Area D, these lands will be further evaluated regarding their potential suitability for industrial designation. If designated for industrial use, the rezoning process will then be required to allow for further evaluation of each property's suitability for a specific industrial purpose. Both the OCP designation and rezoning process include a public review and input component.

# **Appendix A – Existing Rural Industrial Lands**



Area D- Industrial Land Use Study Map 1 Appendix A: Exisiting Rural Industrial Lands





#### **ELECTORAL AREA: D**

PARCEL DESCRIP	TION					
Legal	SW 1/4 OF DL 3832 R5C EXC ANY PTN OF THE RW OF THE DOMINION					
Description:						THE RW OF THE
Description.	DOMINION TELEG			2,00 / 1111	. 0.	THE RW OF THE
	DOMINION TELEO	10 ti 11 Eii	<b>'</b> L			
Civic Address:	Endako Rail Lines,	Endako F	3C			
Civic Address.	Endako Itali Elilos,	Lilidako, L				
PID:	015-391-213		BCAA	Folio Number:	N/A	
	015-391-221					
Zoning:	M2			ALR Status:	No	
Site Size:	27.235 ha			Ownership:	Cro	wn
	178.062 ha					
	Total: 205.297 ha					
Industrial Land:	Total	Develop	ed	Vacant		Usable Vacant
	62.847 ha	0.0 ha		62.847 ha		62.847 ha
Current Uses:	Vacant					
Description:	The parcel of indus	trial land i	s located d	lirectly on Highw	ay 1	6 in Endako. It is an
-	irregular shaped sit	e to the s	outh of the	highway and th	ne rai	il line. The southern
	boundary follows a	a tributary	y of the E	ndako River. T	There	is a small stream
	bisecting the site and there are areas of wet land primarily in the western side of					
	the site.					
	The site has a sign	nificant ra	il presence	, with the main	line	branching into three
	tracks across the n	najority of	the site ar	nd a spur line d	lown	to the southernmost
	part of the site.					_

INFRASTRCUTURE					
Road Access:	Yes, Hwy 16	3 Phase Power:	Undetermined		
Rail Access:	Yes	Natural Gas:	Undetermined		
Other:	This site serves as a VIA rail stop.  There are power lines running through the middle of the site from east to west.				

### **ASSESSMENT**

A large site with good access to road and a substantial rail presence already on site. In addition there is the small community of Endako directly adjacent to it, offering a potential workforce. There may be issues around the areas of wet lands, but this will have to be assessed in the summer months.



Eastern boundary from Highway 16



Main part of industrial area with rail tracks



Main part of industrial area with rail spur line to southern boundary

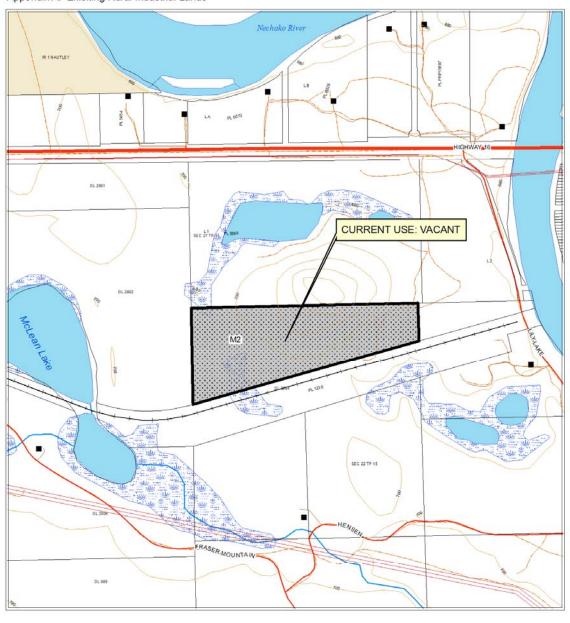


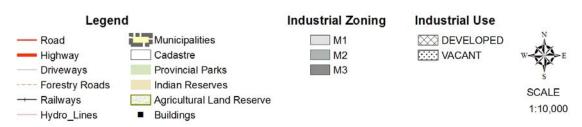
From Highway 16 towards the southern and western boundaries

Area D- Industrial Land Use Study

Appendix A: Exisiting Rural Industrial Lands

Map 2





#### **ELECTORAL AREA: D**

PARCEL DESCRIPTION								
Legal Description:	NW 1/4 OF SEC 22 TP 15 R5C EXC PT LYING S OF THE GRAND TRUNK							
	PACIFIC RW	PACIFIC RW						
Civic Address:	None	None						
PID:	016027337		BCAA Folio Number:		N/A			
Zoning:	M2	ALR Status:		No				
Parcel Size:	18.211 ha		Ownerskin		Crown			
Parcer Size.	10.21111a	Ownership:			Crown			
Industrial Land:	Total	Develope	d Vacant			Usable Vacant		
	18.211 ha	0.0 ha				0.0 ha		
Current Uses:	Vacant							
Description:	This site is not accessible in the winter months. Though there appears to be a							
	road to the site, it was not cleared in the winter and therefore a full description of							
	the site is not available.							
	The site lies approximately 1-2 km south of Highway 16 via Lilly Lake Road. The							
	rail line forms the southern boundary to the site. There appears to be some low							
	lying areas to the west of the site which may be wet lands.							

INFRASTRCUTURE				
Road Access:	No	3 Phase Power:	Undetermined	
Rail Access:	Yes	Natural Gas:	Undetermined	
Other:	The site is quite inaccessible at the moment and investment would be needed in road infrastructure to join it to the Highway. The site is approximately 2kms from Fort Fraser.			

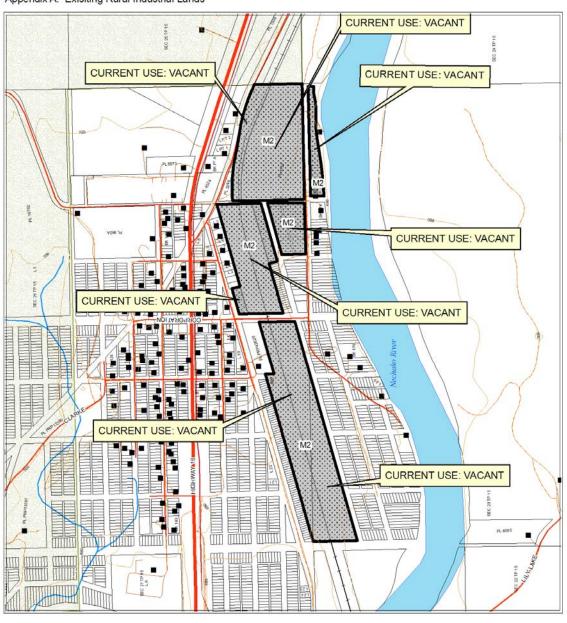
#### Assessment:

If there was suitable infrastructure, such as road access and other utilities, this could be a suitable industrial site.

Area D- Industrial Land Use Study

Appendix A: Exisiting Rural Industrial Lands

Map 3





#### **ELECTORAL AREA: D**

PARCEL DESCRIP	TION					
Legal Description:	Various					
Civic Address:	Rail Lands, Fort F	raser				
PID:	Various		ВСА	A Folio Number:	Va	arious
Zoning:	M2			ALR Status:	No	0
Parcel Size:	Total 29.084 ha	1		Ownership:	Pr	rivate and Crown
Industrial Land:	Total	Develope	d	Vacant		Usable Vacant
	29.084 ha	0.0 ha		29.084 ha		10.767 ha
Current Uses:	Vacant					
	middle of the site, rail bed is raised grade up to the trapart of the site unl.  To the east end of and is bound by the site is relatively flat access to this pararea where Corpolarge road, being to the east end of approximately 15 improved if Dock utilised by large transidential part of the site consists of the site consi	with a narrapproximate approximate approximate approximate approximate the site of the Nechakat and open at an approximate approximate the site is to 20 feet a at a Street was a street was a street was the road.	row amorely 4 ferwidths of velopme on River and offer and offer and illy for reals of the also que bove the as extern would a rof small and a	unt of land on either above the level of this and gradient on its and gradient on its southern boers good potential fig Dock Avenue mees idents.  ite low compared exite. Access to this ided to Telegraph allow for access to	er s er s of t of nat ounc or ii oug et. I to s pa Ro the	racks cut through the side of the tracks. The the site, with a steep the rail bed make this lies south of the tracks dary. This area of the ndustrial development. In there is a residential Dock Avenue is not a Highway 16, which is art of the site would be bad, which is already a site without using the eastern part of the site; ites across this site are

INFRASTRCUTURE				
Road Access:	Yes	3 Phase Power:	Undetermined	
Rail Access:	Yes	Natural Gas:	Undetermined	

Other:	The Nechako River forms the southern boundary to the eastern part of this site.				
	The site is 21kms from the Fraser Lake and 38kms from Vanderhoof.				

#### **ASSESSMENT**

Much of this site is too narrow to offer any substantial industrial development potential. The exception is the area to the east of the site which opens up a larger flat area. Accessibility to this part of the site could be improved by extending Dock Avenue to meet Telegraph Road, thereby avoiding the residential area to the west of this area.



Southern boundary onto the Nechako River



From crossing of Corporation Street and the rail line facing east



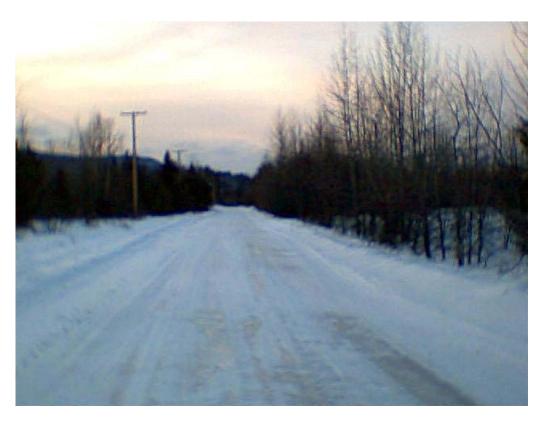
From crossing of Corporation Street and the rail line facing west



From rail line at eastern boundary facing southern boundary and the Nachako River



Large open area to eastern part of site

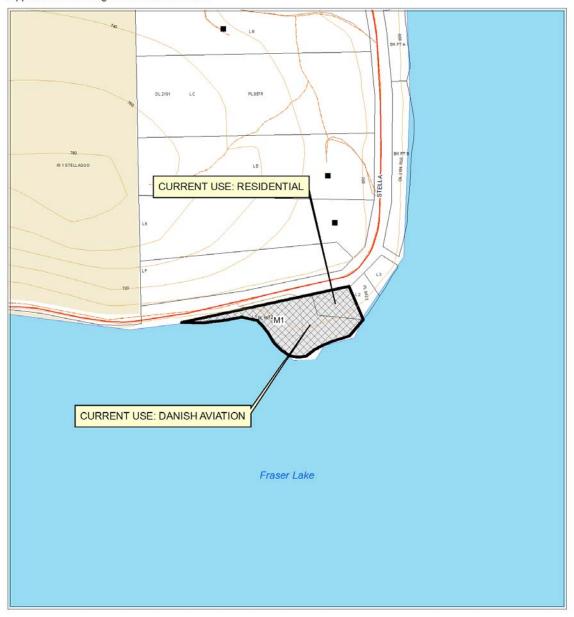


Dock Ave facing west from large open area at eastern side of site

Area D- Industrial Land Use Study

Appendix A: Exisiting Rural Industrial Lands

Map 4





#### **ELECTORAL AREA: D**

PARCEL DESCRIPTION						
Legal Description:	L 1 DL 2191 R5C	L 1 DL 2191 R5C PL 6072				
Civic Address:	5743 Stella Road	West, Frase	er Lake			
PID:	010115862		BCA	A Folio Number:	26	6-756-01556010
Zoning:	M1			ALR Status:	N	0
Site Size:	1.323 ha	1.323 ha Ownership:		Private		
Industrial Land:	Total	Develope	d	Vacant	ı	Usable Vacant
	1.323 ha	1.323 ha		0.0 ha		0.0 ha
Current Uses:	Aviation operations (Danish Aviation)					
Description:	The site is divided into two sections, a lower level to the south of the site which is at water level and an upper level to the north. The lower level has a two storey building which serves as the offices for the company. The upper level is a residential home. Throughout the site (both upper and lower) there are numerous planes stored outdoors. The lower level also houses a number of has fuel storage drums.  The site is approximately 2.2kms off Highway 16, through the Stellaquo Indian Reserve. The reserve has a number of residential dwellings as well as a school and community centre. The site is approximately 7km from the Town of Fraser Lake.					

INFRASTRCUTURE			
Road Access:	Yes, the site is 2.2kms off Highway 16	3 Phase Power:	Undetermined
Rail Access:	No	Natural Gas:	Undetermined
Other:	The site is directly on Fras	ser Lake.	

#### Assessment:

The site is already in use and looks to be actively running. It is not a very large site and is constrained by the road and the Fraser Lake. The site is unlikely to be utilised for any other purpose.



Site from Stella Road



Entrance to industrial parcel and residential property



Main industrial building

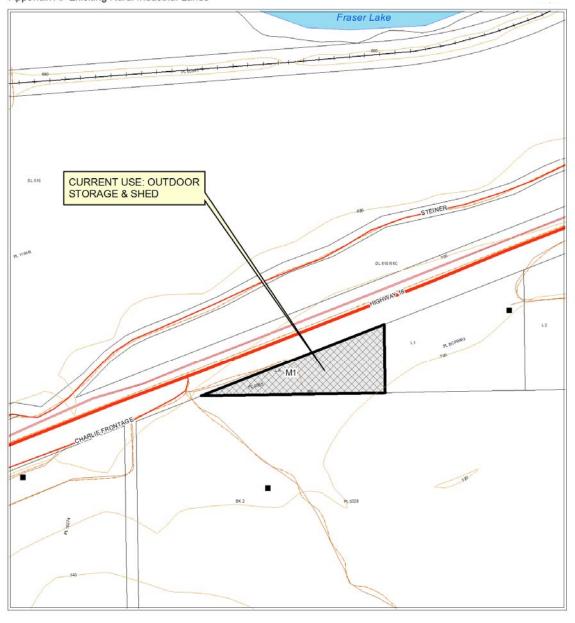


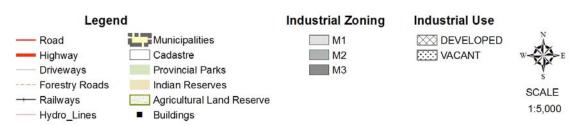
Residential property to eastern boundary

Area D- Industrial Land Use Study

Appendix A: Exisiting Rural Industrial Lands

Map 5





#### **ELECTORAL AREA: D**

PARCEL DESCRIPTION						
Legal Description:		L A DL 510 R5C PL 9385				
Civic Address:	1459 Steiner Road, Fraser Lake					
PID:	006069789	006069789 BCAA Folio Number: 26-756-00993100				
Zoning:	M1 ALR Status:			N	0	
Site Size:	2.023 ha			Ownership:	Pi	rivate
Industrial Land:	Total	Developed	veloped Vacant			Usable Vacant
	2.023 ha	0.0 ha		2.023 ha		2.023 ha
Current Uses:	Outdoor storage of scrap vehicles, there is a large building on site, though its use is not known.					
Description:	This is a small triangular site off Highway 16. Access to the site is from the east end of Charlie Frontage Road; to the west of the site along Charlie Frontage Road is the Lakeview Residential Trailer Park. The site lies above the highway some 10 to 15 feet and is sloped upwards to the eastern end. The main road through the site bisects it running from east to west. There is a large building on site but it does not appear to be in use. To the far eastern end of the property is a residential building/trailer.					

INFRASTRCUTURE			
Road Access:	Yes on Highway 16	3 Phase Power:	Undetermined
Rail Access:	No	Natural Gas:	Undetermined
Other:	The site is approximately	2kms west of the Town of F	raser Lake.

#### **ASSESSMENT**

A very small site, unlikely to be of significant industrial use.



Entrance and road through site



Disused industrial building



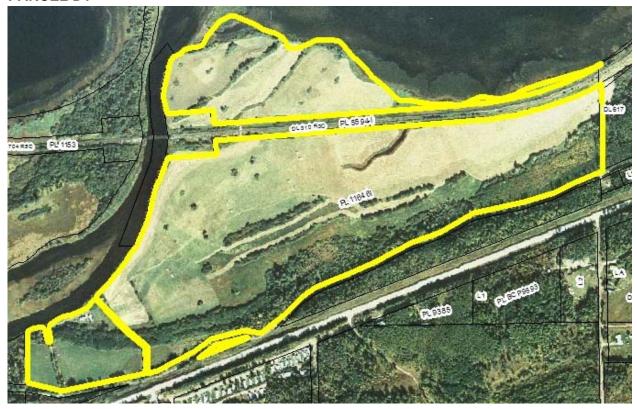
Scrap vehicles to northern boundary



Highway 16 below northern boundary

#### **Appendix B – Potential Industrial Land**

#### PARCEL D1



PARCEL DESCRIPTION					
Legal Description:		L ATTACHED TO 11646I			
Civic Address:	Steiner Road, Fraser Lake	e			
PID:	015314774	BCAA Folio Number:	2675600994000		
Parcel Size:	70.0 ha.	ALR Status:	Out of ALR		
Zoning:	RR1 <b>Ownership:</b> Private				
Current Uses:	Some minor residential				
Description:	A large relatively flat parcel of land between Steiner Road and Fraser Lake, which is has some large clear areas and is partially wooded. The rail line run				
	through this site and it sits below Highway 16. Steiner Road is not paved and				
	can be quite rough in place		ici rtoda is not paved and		

INFRASTRCUTURE			
Road Access:	Yes	3 Phase Power:	N/D
Rail Access:	Yes	Natural Gas:	Yes
Other:	Steiner Road is unpaved i	running from highway 16 int	o Fraser Lake.

SPECIAL CONSIDERATOINS					
Rezoning	Yes	ALR Application	No		
Required:		Required:			
Other:	Highway 16 runs parallel to Steiner Road but there is a steep embankment up				
	to the highway from the	road. The proximity to Fra	aser Lake may also pose		
	problems with water lev	els and wetlands though	it was not possible to		
	ascertain this.	_	·		



Clearing to western end of site



Clearing to middle of site



Wooded are to eastern end of site



Steiner Road

#### **PARCEL D2**



PARCEL DESCRIPTION	<u>N</u>				
Legal Description:	N 1/2 OF THE N 1/2 OF D	N 1/2 OF THE N 1/2 OF DL 2014 R5C &			
	S 1/2 OF THE N 1/2 OF D	L 2014 R5C EXC PL 3081			
Civic Address:	Highway 16, Fraser Lake				
PID:	015-343-464	BCAA Folio Number:	2675601210000		
	009-935-339		2675601211000		
Parcel Size:	44.5 ha.	ALR Status:	In ALR		
Zoning:	AG1	Ownership:	Private		
Current Uses:	Vacant, some residential				
Description:	Large open plots one either side of Highway 16 as it enters the eastern end of				
		The rail line, which runs a			
	northern half of this plot. The southern boundary of the site is Le Poidevin				
	Road which has two resid	ential properties on it.			

INFRASTRCUTURE			
Road Access:	Yes	3 Phase Power:	N/A
Rail Access:	Possibly	Natural Gas:	N/A
Other:			

SPECIAL CONSIDERATOINS				
Rezoning	Yes	ALR Application	Yes	
Required:		Required:		
Other:	A large flat site with highway frontage and possible access off Le Poidevin			
	Road, as well as proximity to Fraser Lake make this a suitable site for			
	industrial development.	-		



Southern half of site from Le Poidevin Road



Southern half of site from Le Poidevin Road (closer to eastern boundary)



Northern half of site along Highway 16



Northern half of site from Highway 16

#### **PARCEL D3**



PARCEL DESCRIPTION			
Legal Description:	L2016 R5C & DL 2016A R5C EXC PLS 1152 & 7906		
Civic Address:	1692 Highway 16 E, Fraser Lake		
PID:	009-188-045	BCAA Folio Number:	2675601216000
	015-366-910		2675601217000
Parcel Size:	74.9 ha.	ALR Status:	In ALR
Zoning:	AG1	Ownership:	Private
Current Uses:	Vacant, possibly farm land		
Description:	A large site which is primarily south of Highway 16, but has a triangular section		
_	north of the Highway which is bounded by the rail line and Lake. The area		
	directly by the highway is open fields, beyond this is wooded.		

INFRASTRCUTURE					
Road Access:	Yes, Highway 16	3 Phase Power:	N/D		
Rail Access:	Yes	Natural Gas:	N/D		
Other:					

SPECIAL CONSIDERATOINS					
Rezoning	Yes	ALR Application	Yes		
Required:		Required:			
Other:	Highway frontage, level terrain and proximity to the Town of Fraser Lake make				
	this a suitable site for industrial development.				



Parcel to south of Highway 16



Parcel to south of Highway 16, towards eastern boundary



Parcel to north of Highway 16